



Kangirjuap/ Thelon River

20-Year Monitoring Report 2000-2020







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List of Acronyms

AEM Agnico Eagle Mines

BLHTO Baker Lake Hunter and Trappers Organization

CANNOR Canada Northern Economic Development Agency

CHR Canadian Heritage River

CHRS Canadian Heritage River Systems

CIB Canada Investment Bank

CIRNAC Crown Indigenous Relations and Northern Affairs Canada

CLARC Community Lands and Resource Committee

CNGO Canada-Nunavut Geoscience Office

COSEWIC Committee on the Status of Endangered Wildlife in Canada

DNLUP Draft Nunavut Land Use Plan

FEIS Final Environmental Impact Statement

GN Government of Nunavut

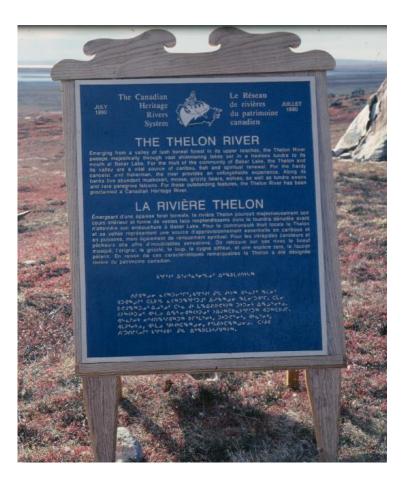
HTO Hunters and Trappers Organization
IIBA Inuit Impact and Benefit Agreement

KIA Kivalliq Inuit Association

MOU Memorandum of Understanding
 NIRB Nunavut Impact Review Board
 NPC Nunavut Planning Commission
 NPSP Nunavut Parks and Special Places
 NTI Nunavut Tunngavik Incorporated
 NWMB Nunavut Wildlife Management Board

NWT Northwest Territories
RIA Regional Inuit Association

SARA Species at Risk Act





Introduction

Since the designation of the Kangirjuap/Thelon River over 30 years ago, the Canadian Heritage Rivers System (CHRS) has developed a requirement that comprehensive reviews of Heritage Rivers be performed every ten years. This policy is echoed in the Umbrella Inuit Impact and Benefit Agreement (IIBA) for Canadian Heritage Rivers, signed in 2019, between the Inuit of the Nunavut Settlement area represented by Nunavut Tunngavik Incorporated (NTI) with the three Regional Inuit Association (RIA) in Nunavut and Government of Canada and Government of Nunavut.

In summary, the purpose of these reviews is the following:

- Chronicle any significant events which have occurred in the previous decade.
- Assess the status of the Natural, Cultural and Recreational Values for which the Kangirjuap/Thelon River was originally nominated.
- Assess the status of the actions in the designation document.
- Evaluate the impacts (i.e., benefits and drawbacks)
 CHRS designation has had on the environmental,
 social, cultural, and recreational domains of the river,
 and the associated financial costs.
- Ensure the river remains a viable and meaningful component of the CHRS.

The previous CHRS report regarding Kangirjuap/Thelon River was published in 2000, and as such, the present report is a multidecadal update, inclusive of the years 2000 to 2019. That noted, where more current information was identified (i.e., to the end of 2021), it has been included.

Two primary methods were employed to produce this 20-Year Monitoring Report.

Desktop Analysis

Many sources of information, from academic literature to regulatory impact statements to secondary data were compiled, reviewed and analyzed to create a comprehensive update to the Kangirjuap/Thelon River.

A major change in landscape use surrounding the Kangirjuap/Thelon River since the first decadal report and the creation of Nunavut Territory in 1999 is the increased permitting and licencing of resource exploration & extraction for gold, uranium, and nickel in the Kivalliq region.

It should also be noted that AREVA Resources Canada Inc. put forward a project proposal to develop a uranium mine and mill about 80 km west of Baker Lake, NU to the Nunavut Impact Review Board (NIRB) in November 2008. The proposal was returned to proponent until the Nunavut Planning Commission (NPC) reviewed the proposal to see if it conformed to the Keewatin Regional Land Use Plan; the proposal received conformity in January 2009 by NPC. Next, NIRB gave the project a file number; 09MN003 and comments to the project proposal were accepted until February 2009 and the NIRB then reviewed and decided in March 2009 a full environmental



review process should proceed and therefore an environmental impact statement process began and a more detailed project Final Environmental Impact Statement (FEIS) was submitted in 2014 to NIRB. A NIRB final hearing for this project was held in Baker Lake, NU in March 2-14, 2015. NIRBs decision and letter dated May 2015 to the Federal Minister was not to approve this project at this time.

"After a thorough review of the potential ecosystemic and socio-economic impacts of the proposed Project, the Board has concluded that the Kiggavik Uranium Mine Project should not proceed at this time. The Kiggavik Project as presented has no definite start date or development schedule. The Board found that this adversely affected the weight and confidence which it could give to assessments of future ecosystemic and socio-economic effects."

In July 2016 the federal minister agreed with NIRBs decision and this project did not proceed and was closed. Data used in this report comes from six years of work done by and for AREVA Resources Canada Inc. associated with the Draft & Final Environment Impact Statement (FEIS) for the Kiggavik Uranium Mine & Mill Project in 2014.

The use of this information, and all other secondary information is not intended to represent or convey its legitimacy above other sources; rather, it is considered a vehicle for identifying and prioritizing the Inuit perspective as gathered during that time. That noted, it is acknowledged that reports produced by and for AREVA had among their objectives to secure favourable decision; as such, their use in this report is limited to the Inuit

perspective as expressed at the time, as well as objective data free of interpretation.

Article 6.3.7 of the IIBA further stipulates that the Government of Nunavut shall engage with the appropriate Regional Inuit Association and Adjacent Community in completing a ten-year CHRS monitoring report.

Stakeholder Engagement

In addition to aggregating and synthesizing available data, it was critical to ensure that the Inuit voice was prioritized in understanding the current state of the Kangirjuap/Thelon River with respect to the Natural, Cultural and Recreational Values, as well as community and individual priorities, concerns, ideas and opportunities.

To this end, a series of stakeholder interviews were conducted in-person and via telephone between November 19 and December 21, 2021. In addition, a community Open House was held in the Adjacent Community of Baker Lake on December 1 and 2, 2021. At the Open House, residents of Baker Lake were invited to complete an interview/ questionnaire in Inuktitut or English and share their thoughts and opinions on the Kangirjuap/Thelon River over the previous 20 years. The Open House proved to be an excellent venue for the two-way exchange of information, knowledge and perspective between the community and the Government of Nunavut. A total of 44 residents completed questionnaires during the Open House.



Background

In September of 1988, the Government of the Northwest Territories (NWT) and Parks Canada undertook a communitybased initiative at the request of the residents of Baker Lake. A major emphasis was placed on gathering information from residents and ensuring a high level of community awareness and support. Background reports and nomination documents were prepared for both the Kangirjuap/Thelon and Harvaqtuuq/Kazan Rivers and were tabled with the CHRS in 1989. Nominations were made by three cooperating parties the Municipality of Baker Lake, the Government of NWT, and the Government of Canada. The CHRS nomination framework was based on a series of guidelines within each of the categories of natural heritage values, human heritage values, and recreation values. The ability of the river to meet these guidelines was assessed as a measure of its suitability for CHRS status. The Kangirjuap/Thelon River met two of the four natural heritage value guidelines; four of the five human heritage value guidelines; and both of the recreations value guidelines.¹ The nomination was accepted on June 15, 1989, and a management plan for the Harvagtuuq/Kazan was submitted to the CHRS Board in 1990 to conclude the designation process.

On July 9, 2019, thirty years after these nominations, the Umbrella Inuit Impact and Benefit Agreement (IIBA) for the

Canadian Heritage Rivers (CHRs) in Nunavut was signed in a ceremony in Kugluktuk, Nunavut. This agreement fulfills an obligation in the Nunavut Agreement and identifies that Inuit of the adjacent communities associated with CHRs in Nunavut, Nunavut Tunngavik Incorporated and the Regional Inuit Associations, are to collaborate with the federal and territorial governments regarding the heritage rivers in Nunavut.

Article 6 of the IIBA details Heritage River planning and management and ensures the appropriate consideration of Inuit Qaujimajatuqangit in all aspects of decision making related to the Heritage Rivers. It also requires that the signatory Parties and a representative from each adjacent community meet annually around March of each year to review implementation against the objectives of the IIBA, and to propose any amendments as may be necessary to better meet them or to mitigate new or unforeseen impacts.

As this report details the impacts and benefits of CHRS designation, and IIBA benefits are included in Section 5 of this report.

¹ During the 1990s considerable effort was made to upgrade the framework for Heritage River nomination; systematic frameworks were developed for natural and cultural heritage that were more sophisticated than earlier models. This new framework, which distinguishes between Natural, Cultural and Recreational Values was used as the basis for the previous 10-Year Monitoring Report, and for this report.



Overview of the Kangirjuap/Thelon River Corridor

The Kangirjuap/Thelon River flows about 940 km from the Mackenzie District of the Northwest Territories northeast of Great Slave Lake, through the Thelon Wildlife Sanctuary, into Beverly, Aberdeen and Schultz Lakes and finally into Baker Lake. This 142,400 km² drainage basin (including that of its major tributary, the Dubawnt) lies in the heart of the mainland portion of the Nunavut Territory and is noteworthy for its pristine, undisturbed character. The upper reaches of the river traverse the transition zone between the boreal forest of black spruce and tamarack and the treeless tundra adding significantly to the diversity of the biological character of the river corridor. From its entry into Beverly Lake the river course combines its former character with that of these large lakes surrounded by open tundra. (see Figure 1).

The actual river corridor recognized within the CHRS begins at Warden's Grove at the confluence of the Kangirjuap/Thelon and Hanbury rivers and extends from there to the mouth some 545 km distant. The corridor thus straddles the boundary between the NWT and Nunavut Territories and includes a strip of land one kilometre from each bank of the river. The upper reaches of the corridor, the area including and above Beverly Lake, lie within the Thelon Wildlife Sanctuary, one of the most protected and longstanding conservation areas in the north. This has significantly contributed to the pristine character of the area and the wealth of natural resource values associated with the river corridor.



Most prominent of the wildlife associated with the river corridor are the caribou of the Beverly and Qamanirjuaq herds. On their annual migration route, the Kangirjuap/Thelon lies just to the south of the one of the major calving areas of the Beverly herd. Other notable species in the area include the muskox which appears to be expanding its range from the core area within the Thelon Wildlife Sanctuary and increasing their numbers to the southeast. A variety of other mammals are found along the river corridor particularly associated with the character of the river as a transition zone between the boreal forest and the tundra, including species such as grizzly bear, moose, fox, and lynx.

Of course, the river corridor, along with the vast mainland tundra areas, are also significant for a wide variety of waterfowl species. These areas hold major significance for nesting and molting



Canada geese and there is a significant inland nesting site on Ursus Island for Lesser Snow geese. Trout, grayling and whitefish are among the resident fish species.

The Kangirjuap/Thelon River corridor has been very important in the life and traditions of the Inuit people. From the earliest inhabitants of the region following the Ice Age, the Northern Plano people, through the Pre-Dorset, and Thule traditions, the corridor has been an important homeland. It has provided a wealth of resources to sustain the people hunting and fishing along its banks. Inuit have continued to depend on the resources of the corridor which has remained important for social and cultural reasons as well. Inuit who call this vast area including the corridor, their homeland are the Akilinirmiut (people of the Beverly Lake area) and Qairnirmiut (dwellers of the flat land) and Haunigturmiut (dwellers of where bones are around) (Hughson, 2010; Webster et al, no date). Today, Inuit with ancestral ties to these areas now live in the community of Baker Lake but do go to these areas for camping and harvesting. Similarly, Dene from the Great Slave Lake area extended their activities into the upper reaches of the river corridor, although this use declined significantly in the period preceding the establishment of the Thelon Wildlife Sanctuary. It was only at the turn of the 20th century that non-Inuit adventurers and explorers arrived in the region. Beginning with the travels of David Hanbury in 1899 and followed by other pioneers such as John Hornby, W.H.B. Hoare, C.H.D. Clarke, J.P. Kelsall and J.S. Tener, the Kangirjuap/Thelon River was the focus of considerable interest as an area of tremendous natural history value and a focus for northern conservation efforts. A number

of cabins connected with the establishment of the Sanctuary remain as significant historical resources within the corridor.

Because of its captivating natural characteristics and the presence of the Thelon Wildlife Sanctuary as a major conservation area, as well as its cultural significance, the Kangirjuap/Thelon River has also been attractive as a destination for wilderness river users.



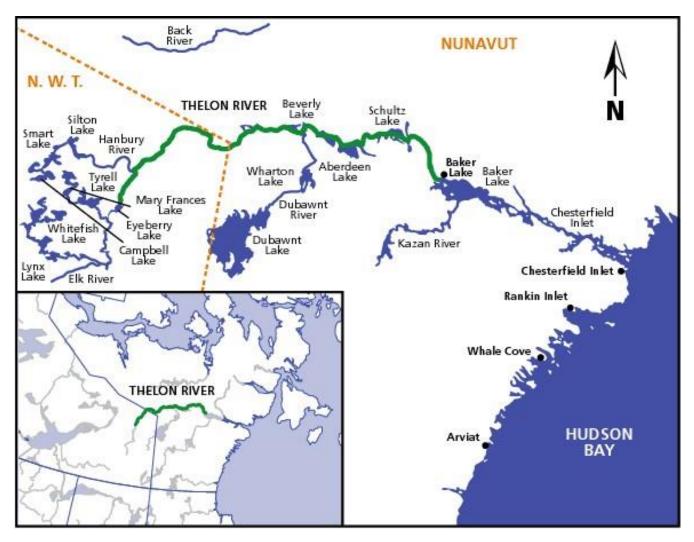


Figure 1: Kangirjuap/Thelon Heritage River



Section 1: Chronology of Significant Events

Significant events, actions and research that have occurred since the 2000 Kangirjuap/Thelon River CHRS report are included below.

Canada-Nunavut Geoscience Office: Exploration Overview

Month/Year: 2000-present

Brief Description:

- An annual publication which tries to capture the exploration and mining activities in Nunavut for a given year.
- This publication is a combined effort with four partners; federal government represented by Crown-Indigenous Relations and Northern Canada (CIRNAC), Government of Nunavut (GN), Nunavut Tunngavik Incorporated (NTI), and the Canada-Nunavut Geoscience Office (CNGO).
- This information is made available to the public and industry alike.
- From these annual reports; exploration activities that occur near the Kangirjuap/Thelon River drainage area can be identified.
- Over the 20-year period, exploration went from 8 active projects in 2000 to as high as 22 active projects in 2008 (see Figure 2 & 3). In the early 2000s gold was the major commodity, but by 2008 the majority was uranium (17) in the area near the Kangirjuap/Thelon River. By 2020 it was back to gold (Canada-Nunavut Geoscience Office, 2021).

Project	Operator	Partner
BASE METALS		
Greyhound Project	Intrepid Mines Limited	Aura Silver Resources Inc.
DIAMONDS		
Churchill ¹ , Churchill West ²	Shear Minerals Ltd. ^{1,2}	Stornoway Diamond Corporation ⁶ . International Samuel Exploration Corp-2
Diamonds North Permits	Diamonds North Resources Ltd.	
Indigo	Indicator Minerals Inc.	1
Itza Lake	Stornoway Diamond Corporation	Bayswater Uranium Corporation
Nanuq	Peregrine Diamonds Ltd.	
Nanuq North	Indicator Minerals Inc.	Peregrine Diamonds Ltd., Hunter Exploration Group
ENERGY		
Aberdeen, Turqavik	Cameco Corporation	
Amer Lake	Uranium North Resources Corp.	
Angilak (Lac Cinquante, Yathkyed)	Kiva∎iq Energy Corporation	Nunavut Tunngavik Inc.
Baker Lake Basin	Aurora Energy Resources Inc.	Pacific Ridge Exploration Ltd., Kivallic Energy Corporation
Baker Lake	Majescor Resources Inc.	
Bugs	Ur-Energy Inc.	J.D. Charlton
Garry Lake	Uravan Minerals Inc.	
Kiggavik Project (Kiggavik ¹ , Sissons ²), St. Tropez Claims ³	AREVA Resources Canada Inc. 12.3	DAE Woo International Corp ^{1,2} , JCU Canada Exploration Co. Ltd. ²
North Thelon Project (Kiggavik North ¹ , Kiggavik South ¹ , Tanqueray Option ² , Judge Sissons ² , Schultz Lake ³ and BL-21 ⁴)	Forum Uranium Corp. 1,2,3,4	Tanqueray Resources Ltd. ² , Agnico- Eagle Mines Ltd. ³ , Nunavut Tunngavli Inc. ⁴
North Thelon Uranium 1 (Amer Lake East, Amer Lake West, Central Kiggavik, Itza Lake, Southwest Kiggavik), North Thelon Permit Area 1 and Permit Area 2 2	Bayswater Uranium Corporation 1, 2	Strongbow Exploration Inc. ²
Nueltin Lake	Cameco Corporation	
Ruby Hill	Western Uranium Corporation	
South Baker Project (Hawk, SW Hawk, Kam, Li)	Uranium North Resources Corp.	
Thelon Basin	Titan Uranium Inc.	Mega Uranium Ltd_
Yathkyed Lake	Uranium North Resources Corp.	
GOLD		
Baker Lake	Tanqueray Resources Ltd.	
Kiyuk Lake	Newmont Mining Corporation	Marcelle Hauseux, Shawn Sumacz
Maze Lake	Laurentian Goldfields Ltd.	Terrane Metals Corp.
Meadowbank	Agnico-Eagle Mines Limited	
Meliadine East	Meliadine Resources Ltd.	Comaplex Minerals Corp.
Meliadine West	Comaplex Minerals Corp.	Meliadine Resources Ltd.
SY	Corsa Capital Ltd.	Kaminak Gold Corporation
NICKLE-COPPER-PGEs		
Baker Lake	Tanqueray Resources Ltd.	
Ferguson Lake	Starfield Resources Inc.	

Figure 2: Exploration Overview 2008 active projects Kangirjuap/Thelon River, highlighted in yellow

Source: https://cngo.ca/exploration-overview/2008



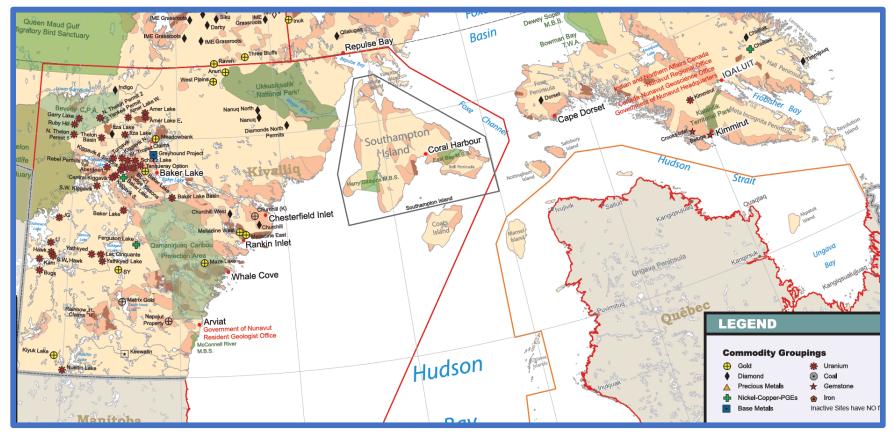


Figure 3: Cropped map of Kivalliq region from Exploration Overview 2008: to show exploration activity surrounding Kangirjuap/Thelon River and the community of Baker Lake

Source: https://cngo.ca/exploration-overview/2008/



History of ice flow in the Schultz Lake and Wager Bay areas, Kivalliq Region, Nunavut

Month/Year: 2005 Brief Description:

 In the Schultz Lake area, bedrock surfaces and landforms record multiple ice flows. An old southeastward flow across the area was followed by a north-northwestward flow and a late westward icestreaming event (Geological Survey of Canada, 2005).

Active mining operations in the Kivalliq Region

Month/Year: 2010-present

Brief Description:

- Resource exploration near Baker Lake led to the discovery of mineralization at Meadowbank in 1983. Extensive exploration began in 1994 with the acquisition of the Meadowbank deposit by Cumberland Resources. Agnico Eagle Mines (AEM) acquired Cumberland in 2007; the Meadowbank Project reached commercial production in 2010, and concluded in 2019.
- Operations at the Meadowbank Complex transitioned to the Amaruq site, located approximately 50km from the Meadowbank site. The Whale Tail pit at Amaruq reached commercial production in 2019, and is expected to continue operating until 2026.

 AEM also operated the Meliadine mine near Rankin Inlet, which entered commercial production in 2019 and is expected to operate until 2032.²

Picture the Thelon: Nature, Ethics, and Travel within an Arctic Riverscape

Month/Year: August 2012

Brief Description:

- A research project carried out between October 2009 and December 2011 led by Bryan Grimwood, Ph.D.
- The purpose of the study was to work with river tourists and Baker Lake residents to document knowledge about the Thelon and to share this knowledge within and between participant groups (Grimwood, 2012).

'This sacred land is our home. Respectful visitors welcome.'
An Indigenized code of conduct for visitors to the traditional lands of the Lutsel K'e Dene First Nation

Month/Year: November 2015

Brief Description:

 Dr. Bryan Grimwood and Waterloo University research team conducted participatory action research to develop a tangible code of conduct for visitors to the area, which could function as a mechanism for land governance and management for the ancestral territory

² For more details, see https://www.agnicoeagle.com/English/operations/default.aspx



of the Lutsel K'e Dene First Nation, including the headwaters of the Kangirjuap/Thelon River.

Government of Canada Minister of Indigenous and Northern Affairs decision to not approve the Kiggavik Uranium Mine and Mill Project (the Kiggavik Project)

Month/Year: July 25, 2016

Brief Description:

- The Kiggavik Project a uranium mine proposed by Areva in the Kivalliq Region – would have brought intense land development within the Kangirjuap/Thelon Basin watershed including a river crossing for a mining road.
- The Minister's decision not to approve was likely a victory for the protection of the Kangirjuap/Thelon River and its wildlife.
- Much research was conducted to prepare Areva's Final Environmental Impact Statement (FEIS) for the Nunavut Impact and Review Board (NIRB), which is available to the public and provides recent information on environmental and social trends observed in the region.
- January 23, 2018 AREVA is now known as ORANO.

Mapping the world's free-flowing rivers

Month/Year: May 2019

Brief Description:

 A study published in Nature in 2019, conducted by World Wildlife Fund and McGill University with several

- other academic and conservation partners, found that about a third of the world's rivers that measure over 1000km long, and less than half of rivers over 500km, remain free-flowing.
- Kangirjuap/Thelon River was found to be one of Canada's Top Ten longest free-flowing rivers (http://freeflowingriver.org/stories/392-canadas-top-ten).
- These are rivers which are mostly free from human impacts like dams, roads, urban development, and using the water for industry or human consumption. Freeflowing rivers are important for reducing risks from floods and droughts, adapting to climate change, having healthy fish, and for recreation and cultural reasons.

Ratification of the Umbrella Inuit Impact and Benefit Agreement for Canadian Heritage Rivers in Nunavut

Month/Year: July 9, 2019

Brief Description:

- The Umbrella Inuit Impact and Benefit Agreement for Canadian Heritage Rivers in Nunavut was signed on July 9, 2019 in a ceremony in Kugluktuk, Nunavut.
- The agreement fulfills an obligation in the Nunavut Agreement.
- It identifies roles, responsibilities, and processes to be followed by Inuit organizations (Nunavut Tunngavik Incorporated, Regional Inuit Associations), federal and



- territorial governments, and adjacent communities with respect to Heritage Rivers in Nunavut.
- Funding will be provided to Inuit organizations to support activities such as water quality monitoring, Inuit cultural camps, and business opportunities for Kangirjuap and other Nunavut Heritage Rivers.

Thaidene Nëné National Park Reserve created

Month/Year: August, 2019

Brief Description:

- Thaidene Nëné National Park Reserve was signed in August 2019 and took over 50 years to come to fruition.
- The park reserve is approximately 14,000 km² and an example of transition from the boreal forest of the Taiga Shield to above tree-line in the southern Arctic tundra
- It's an example of the Northwestern Boreal Uplands Natural Region of the national park system.

Beyond the Trees: A Journey Alone Across Canada's Arctic

Month/Year: October 1, 2019

Brief Description:

- A book written by Adam Schoalts, bestselling author and adventurer and fellow of the Royal Canadian Geographic Society.
- This book includes accounts of the author's 2017 journey along portions of the Kangirjuap/Thelon River, as Baker Lake, Nunavut, was his destination. The book has become a national bestseller.

Kangirjuap/Thelon River was added to Schedule 2 of the Canadian Navigable Waters Act

Month/Year: October 4, 2019

Brief Description:

- The Act was reviewed, and several Canadian Heritage Rivers were added.
- The Act protects navigation on all navigable waters in Canada, and the waters listed in the schedules to the Act receive extra oversight when projects are proposed that might interfere with navigation.



Section 2: Changes and Threats to Natural, Cultural and Recreational Values since Designation

This section is a review of the Natural, Cultural and Recreational Values that supported the Kangirjuap/Thelon's status within the CHRS. Changes related to the Natural, Cultural and Recreational Values are included in their respective Text Boxes corresponding to each theme in which the designated values are organized. Discussion on a given value is only included in the following situations:

- 1. There has been a notable change in the value, or a new threat since the previous report.
- 2. There was an information gap in the 2000 Kangirjuap/Thelon River CHRS Report that can now be filled.

 A value previously not considered a "designated value" for the Kangirjuap/Thelon River should be reconsidered as such.

In other words, if there are no observed or recommended changes to a value or new threats, it is not discussed.

Note that each cell under "Description of Change in Value" is divided into two cells: the first containing the value reported in the 2000 Kangirjuap/Thelon River CHRS Report – if available – and the second including the most recent value and the description of change (e.g., magnitude, positive or negative change, immediate or long-term).



Natural Values

Theme I: Hydrology

Natural Values			
Theme I: Hydrology			
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
Water content (quality)	No change. Clear water: Total Suspended Solids (TSS) 0-50 mg/litre. More detailed information presented in Table 1 .	N/A	N/A
Seasonal Variation	Summer melt Negative, long-term - Shorter and unpredictable freeze-up and thaw	Climate change	N/A
Drainage Basin	No change - Hudson Bay Basin.	'Permanent' landscape characteristic	N/A
River Size	Major rivers (500-1000 m3/s) ³ Unknown - Upper Kangirjuap/Thelon experiencing a decreasing annual average water level (approximately 0.5-0.75 metres since 2002). Lower Thelon is unchanged. Elders report decreasing water levels in the Thelon.	Climate change	Hunters and fishers are adjusting travel routes, but because of rapidly changing conditions, this is difficult to do.

³ The method which the previous author used to calculate volumetric flow is unreliable and should not be compared with present day values.



Water content

The Kangirjuap/Thelon River has been included in the Kivalliq Inuit Association's (KIA) Innu'tuti water monitoring programs. Due to COVID-19 related travel restrictions, only the mouth of the river on Baker Lake was sampled (Prairie Scientific, 2020).

The water quality parameters measured at these sites presented levels characteristic of oligotrophic northern freshwater systems and are shown in **Table 1**, in comparison with water quality reported in the 2000 Kangirjuap/Thelon River CHRS Report.⁴

Table 1. Comparison of selected water quality parameters between 2020 KIA monitoring and 1995/96 data in the 2000 Kangirjuap/Thelon River CHRS Report. Note that additional parameters can be found in KIA's Heritage Rivers Water Quality Report 2020 (Prairie Scientific, 2020).

Parameter	1995-1996 ^{5,5}	2020 ^{6,7}
Temperature (°C)	8.5	5
рН	7.3	7.1
Dissolved Oxygen (mg/L)	-	12.4
Chlorophyll-a (ug/L)	-	0.62
Total Suspended Solids (mg/L)	4	<3.0
Total Dissolved Solids (mg/L)	20	19.6
Specific Conductivity (µS/cm)	32.1	28.3
Turbidity (NTU)	2.6	0.7
Total Phosphorus	0.016	0.0043
Total Kjeldahl Nitrogen (mg/L)	-	<0.20
Nitrate (mg/L)	-	0.023
Nitrite (mg/L)	-	<0.010
Total Nitrogen (mg/L)	0.1	-
Total Alkalinity (as CaCO ₃) (mg/L)	10.3	10.8

⁴ Sampling locations in the 1995-1996 were also at the mouth of the Kangirjuap/Thelon River but likely not the same exact location.

^{5 (}CHRS and the Government of Nunavut, 2000)

^{6 (}Prairie Scientific, 2020)

⁷ The KIA monitoring occurred in September 2020. Since water quality parameters experience seasonality, only values from September 1995 and 1996 were extracted from the previous CHRS Report and averaged for comparison in Table 1.

As part of the monitoring program, interviews with Elders regarding Inuit Qaujimajatuqangit were conducted, as incorporating traditional knowledge is an important part of understanding water quality and how it impacts the community members of Baker Lake. Elders were asked to rank the quality

of a sample from the Kangirjuap/Thelon River and a sample of ultrapure water as a control for comparison. The results are shown in **Table 2** (Prairie Scientific, 2020)⁸.

Table 2: Elder interview results

	Control Sample		Kangirjuap/Thelon River Sample	
	El	der	Elder	
Question	1	2	1	
How cloudy is the water from 1-10?	1	1	3	
How bright would tea made from this water be [on a scale of 1-10]?	10	9	10	
Is the water good to drink?	Υ	Y	Y	
How would you rank the water quality [on a scale of 1-10]?	8	10	6	
Does the water taste of land/vegetation?	Υ	N	Y	
How strong is the taste [on a scale of 1-10]?	2	1	2	
Does the water taste salty	N	N	N	
How strong is the taste [on a scale of 1-10]?	1	1	1	
Does the water taste of rocks/metal?	Υ	N	Y	
How strong is the taste [on a scale of 1-10]?	2	1	1	
Does the water taste smooth?	Υ	Y	Υ	
How strong is the taste [on a scale of 1-10]?	9	9	9	
How refreshing is the water [on a scale of 1-10]?	9	10	10	

At the Community Open House, Baker Lake residents were asked how often they drink water from the Kangirjuap/Thelon River, and if they have noticed any changes in water quality

(appearance, smell, taste) since 2000. Nearly all of the people who completed the interview/questionnaire indicated that they do drink water from the Kangirjuap/Thelon River, though

⁸ Two Elders from Baker Lake rated the control sample, while inclement weather resulted in only one Elder rating the river sample.



relatively few reported noticeable changes in water quality. Those that did suggested that the water is not as "fresh" as it used to be, and that increased sediments have been causing brown or "gritty" water. It was further suggested by Hamlet Office representatives that water quality in the Kangirjuap/Thelon itself is not a local concern, given that the river is relatively fast moving. That noted, the Kivalliq Inuit Association expressed a desire to expand water quality monitoring to more locations along the river, and to standardize parameters across all of the organizations' monitoring efforts, noting that additional resources beyond what is available through the IIBA would be required.

Seasonal Variation

The hydrological cycle in the area is characterized by an arctic nival (snowy) regime where streams are frozen to the bed through the winter and become active during freshet – spring snowmelt in June. At this point, stream discharge increases rapidly until it reaches a peak flow driven by the upstream watershed size. Flows recede through the remainder of the season, interrupted by rainfall events throughout the summer which temporarily increase flows causing secondary peaks (Areva, 2014a).

According to Inuit elders and community members, freeze up has been occurring later in the year likely due to climate change.

"November to February used to be really cold months, but the cold period is shorter now. The temperatures would reach -40 degrees (Celsius), but not too often now. Ice freeze-up is much later than it used to be. As a child it was in October, but now, it's late November. In 1959, a ship unloaded on the ice in late September. The first ice was in late August. Break -up seems to be quicker and more sudden. There used to be puddles on top of the ice, but not so much now." (Areva, 2014b)

During the stakeholder engagement conducted for this report, it was further suggested that later, rapid freeze-up, combined with slower or later snow build up can create thicker ice, as the insulative properties of the snow are absent for longer periods of time.

One of the many concerns is the early and unpredictable melt of lakes and rivers makes ice travel routes unpredictable and unsafe in the spring (Government of Nunavut, 2016).

Two stations installed by the Water Survey of Canada have been collecting daily discharge (i.e., volumetric flow) data along the Kangirjuap/Thelon River daily since 1983. The first station – representing the Upper Kangirjuap/Thelon – is located before



Beverly Lake and the second – representing the Lower Kangirjuap/Thelon River – is stationed below the outlet of Schultz Lake. Beginning in 2002, the Water Survey of Canada began collecting water level data at these stations as well.

Based on the daily discharge data, it does not appear the peak flows of the upper and lower Kangirjuap/Thelon River have shifted in time, presuming freshet can be detected as a rapid increase in volumetric flow in the river. The flows for 1986 and 2016 were selected as examples and presented in **Figures 4** and **5**. In both years, freshet, represented as the peak daily discharge rate, began in late May. A deeper analysis – beyond

the scope of this report – would be required to confirm whether variability of spring flows in the Kangirjuap/Thelon River, and therefore its unpredictability, has increased over time. Detecting freeze-up in the daily discharge data is a more difficult task. It appears the Upper Kangirjuap/Thelon flows more rapidly approach 0 m³/s in 1986 than in 2016. This could indicate that freeze-up is occurring later. A more comprehensive analysis of the Water Survey's data, including precise definitions for freeze-up and thaw from Elders, would be required to draw more reliable conclusions.

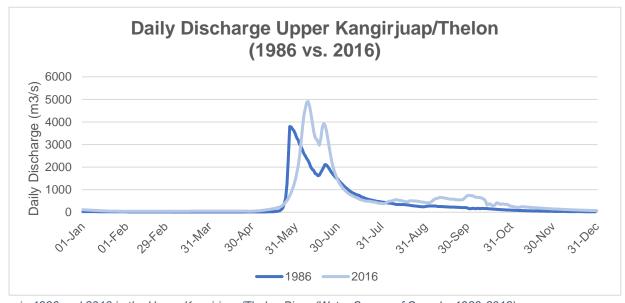


Figure 4: Daily Discharge in 1986 and 2016 in the Upper Kangirjuap/Thelon River (Water Survey of Canada, 1983-2018)



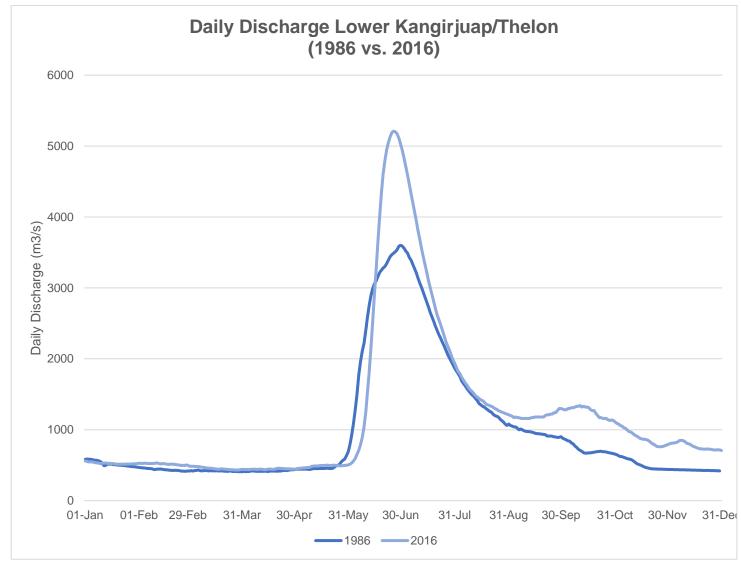


Figure 5: Daily Discharge in 1986 and 2016 in the Lower Kangirjuap/Thelon River (Water Survey of Canada, 1983-2018)



River Size

The 2000 Kangirjuap/Thelon River CHRS Report stated that daily discharge rates had shown a marked change during the previous decade. Local input from Baker Lake community members supported that the rivers were unusually low and that the impact is mostly seen in changes to the vegetation along the riverbanks (CHRS and the Government of Nunavut, 2000). Elders have more recently noted that decreasing water levels make travelling by boat more difficult during the summer months (Areva, 2014b). Larger sandbars and lower water levels at the mouths of both the Kazan and Kangirjuap/Thelon Rivers have made it difficult to travel upstream by boat in recent years, which has limited access to caribou hunting grounds (Prairie Scientific, 2020).

Changing water levels were confirmed during the engagement conducted for this report; residents of Baker Lake reported that water levels have generally dropped over the past 20 years, with 2019 and 2020 being the exception, characterized by higher than normal water levels. Further, water levels are seen to fluctuate from one year to the next more than in the past. Erosion and sediment build up have changed the topography of the mouth of the river, to the extent, for example, that the route that fishing boats once took to the west of Nicholls Island is no longer passable. These changes were often attributed to climate change, including changes in precipitation, seasonal variation in

freshet and rainfall, and glacial rebound more generally. Residents and community stakeholders noted that it is indeed more challenging to travel upriver to reach the Aleksektok rapids and to access harvesting/recreational areas. Further, shifting ice and less predictable water flow is altering and/or moving sandbars in the river and in Baker Lake; one Elder pointed out that it is becoming difficult to teach the younger generations the best routes to travel by boat because they are quickly changing.

A decrease in water levels would result in decreased daily discharge rates. However, the daily discharge data from these two stations do not show such a clear story. The data does not align with the narrative in the 2000 Kangirjuap/Thelon River CHRS Report of decreasing water levels or with the engagement with community members for the current report. When looking at the average annual daily discharge rates from 1983 to 2018, shown in **Figures 6** and **7**, there is variability from year to year but no discernable trend for either the Upper or Lower Kangirjuap/Thelon River.⁹

The annual average water level in the Upper Kangirjuap/Thelon River may be experiencing a moderate decline (approximately 0.5-0.75 metres over the last two decades) but this trend is not ubiquitous as it is not observed in the Lower Kangirjuap/Thelon. This is shown in **Figures 8** and **9**.

⁹ Note that only years with complete data sets were used. A data set was considered "complete" if there were daily discharge rates recorded for 364-365 days per year.



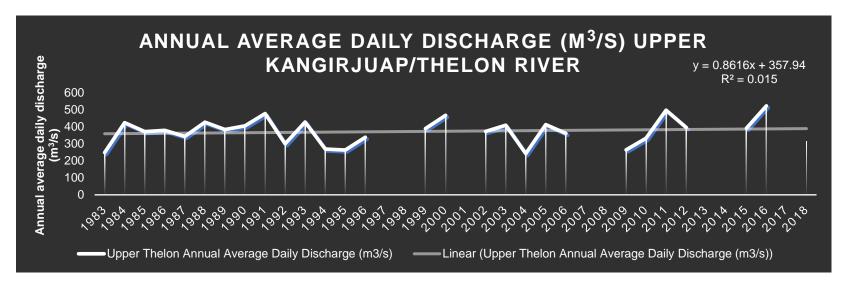


Figure 6: The Annual Average Daily Discharge in the Upper Kangirjuap/Thelon River (Water Survey of Canada, 1983-2018)

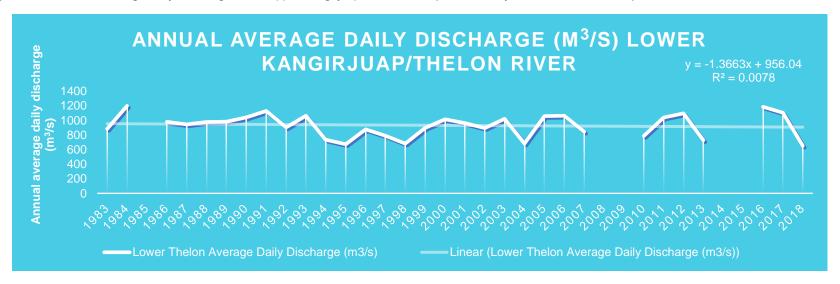


Figure 7: The Annual Average Daily Discharge in the Lower Kangirjuap/Thelon River (Water Survey of Canada, 1983-2018)



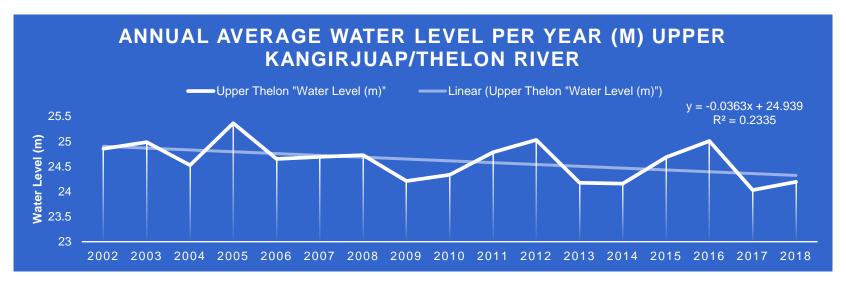


Figure 8: Annual Average Water Level Per Year (m) Upper Kangirjuap/Thelon River (Water Survey of Canada, 1983-2018)

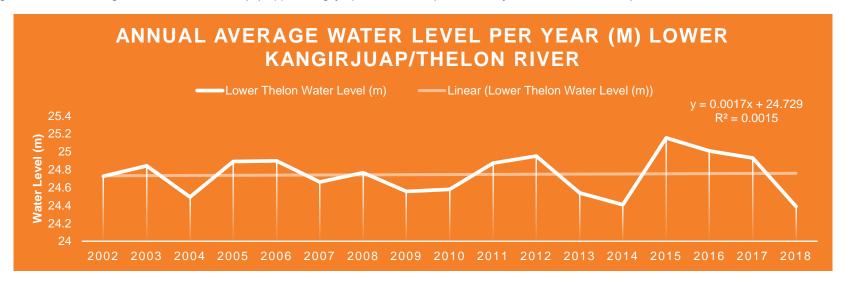


Figure 9: Annual Average Water Level Per Year (m) Upper Kangirjuap/Thelon River (Water Survey of Canada, 1983-2018)



Theme II: Physiography

Natural Values Theme II: Physiograph	ny		
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
Hydrogeology	Not a designated value.	N/A	N/A
Geological Events ¹⁰	Glacial rebound.	N/A	N/A
	Long-term - Three new gold mines and ongoing exploration.		
Physiographic Region	No change - Canadian Shield - Kazan Region.	N/A	N/A
Topography	No change - Moderate Gradient 1.3 – 2 m/km.	N/A	N/A
	Unknown - Upper Kangirjuap/Thelon experiencing a decreasing annual average water level (approximately 0.5-0.75 metres since 2002). Lower Thelon is unchanged. Elders report decreasing water levels in the Thelon.		

Hydrogeology

According to studies done by Cumberland Resources (2005) and Areva (2014) as part of their respective Environmental Impact Statements, permafrost depth in the region has been found to vary from 210 to 550 metres. The depth of the active layer in the Meadowbank Mine area, approximately 50 kilometers Northeast of the Kangirjuap/Thelon River outlet from Schultz Lake, ranges from about 1.3 metres in areas of shallow

overburden and away from the influence of lakes, to up to 4 metres adjacent to lakes and up to 6.5 metres beneath streams connecting lakes (Cumberland Resources, 2005; Areva, 2014a).

There are two groundwater flow regimes – shallow and deep groundwater flows – confirmed in both Meadowbank project area and directly west of Baker Lake and south of Schultz Lake and may be representative of the region. The deep groundwater regime is connected by taliks (unfrozen ground) and is located

¹⁰ In this report, this value has been used to include large-scale land development projects, particularly mine development.



beneath large lakes. The shallow groundwater flow regime has little to no hydraulic conductivity with the deeper groundwater regime located beneath the permafrost.

Unique landforms in the region, particularly the pingo called Muskox Hill, are the result of this local hydrogeology (Canadian Heritage River Systems, n.d.). Pingos can form as groundwater trapped beneath the land which freezes and expands upwards, lifting the soil and becoming a hill with an ice core. Given this, hydrogeology may be reconsidered as a designated value for the Kangirjuap/Thelon River.

Geological Events

Land use activities, principally mining, can significantly alter landscapes and for the intents and purposes of this report are considered a geological event within the region. Three gold mining projects in the Kivalliq region of Nunavut initiated by Agnico Eagle Mines (AEM) are located nearby the Kangirjuap/Thelon River. Additionally, there has been extensive uranium exploration, and a project proposal to the Nunavut Impact Review Board (NIRB) to begin mining uranium in the Kivalliq Region (i.e., the Kiggavik Project). This project proposal included a crossing through the Kangirjuap/Thelon River for a mining road but was ultimately denied by the Minister of Indigenous and Northern Affairs, 2016).

Community concerns with respect to exploration and resource development in the area were captured in detail in 2009 in the Baker Lake Hunters and Trappers Organization (BLHTO) submission to NIRB with respect to the Kiggavik Project, which was comprised of testimony from residents and Elders. Water quality, wildlife habitat, harvesting and traditional uses of land were often indicated as primary concerns related to this project, and can be linked to the proposed geological interventions associated with construction and operations (Baker Lake Hunters and Trappers Organization, 2009). The BLHTO echoed these concerns in their submission to the Nunavut Planning Commission for the Nunavut Land Use Plan (Baker Lake Hunters and Trappers Organization, 2015). Concerns have been voiced to the NIRB by Inuit regarding exploration leases around the Kangirjuap/Thelon River. Exploration, resource development and its cumulative effects on the river may not be viewed in a holistic way by regulatory agencies and mining proponents, and instead on a project-by-project basis. This outlook may ultimately be detrimental to the land and wildlife in the region, as there may not be a unified understanding of impacts (Hughson, 2009). Further, during engagement conducted as part of this report, residents and community leaders expressed concerns that there is not a "big picture" understanding locally of the totality of exploration activities and their potential cumulative impact on the Kangirjuap/Thelon River.



Theme III: River Morphology

Natural Values Theme III: River Morpl	hology		
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
Valley Types	Unknown	N/A	N/A
Lakes and Ponds	Large Lake dominated in lower reaches Negative, Long-term – Mid-summer surface temperatures of Baker Lake are warming.	Climate change	
Waterfalls and Rapids	No change - Boulder rapids.	N/A	N/A
Fluvial Landforms	Not a designated value Unknown - Upper Kangirjuap/Thelon experiencing a decreasing annual average water level (approximately 0.5-0.75 metres since 2002). Lower Thelon is unchanged. Elders report decreasing water levels in the Kangirjuap/Thelon.	N/A	N/A

Lakes and Ponds

Medeiros, Friel, Finkelstein, & Quinlan released a study in 2012 where they confirmed that Baker Lake, the terminal lake on the Kangirjuap/Thelon River, has experienced a 2°C increase in mid-summer surface water temperature over the past 60 years. This was determined via analysis of diatoms (algae) and

chironomids (non-biting midge insects) from Baker Lake sediment cores and was validated with instrumental records over the same period, showing that the lake has responded to a warming climate (Medeiros, Friel, Finkelstein, & Quinlan, 2012).



Theme IV: Biotic Environments

Natural Values Theme IV: Biotic Environments				
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long- term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE	
Aquatic Ecosystems	No change – Lowland zone river system; oligotrophic lakes.	N/A	N/A	
Terrestrial Ecosystems	No change – Southern Arctic and Taiga Shield Ecozones.	N/A	N/A	
	Negative, Long-term – Mid-summer surface temperatures of Baker Lake are warming. Unknown - Upper Kangirjuap/Thelon experiencing a decreasing annual average water level (approximately 0.5-0.75 metres since 2002). Lower Thelon is unchanged. Elders report decreasing water levels in the Thelon.			

Theme V: River Vegetation

Natural Values Theme V: River Vegetation				
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE	
Significant Plant Communities	Unknown – No pre-2000 baseline data for comparison. Minimal observable changes noted by Baker Lake community members.	N/A	N/A	
Rare Flora	Not a designated value.	N/A	N/A	
	Negative, Long-term – Mid-summer surface temperatures of Baker Lake are warming.			
	Unknown - Upper Kangirjuap/Thelon experiencing a decreasing annual average water level (approximately 0.5-0.75 metres since 2002). Lower Thelon is unchanged. Elders report decreasing water levels in the Thelon.			



Significant Plant Communities

In the 2000 Kangirjuap/Thelon River CHRS Report, it was noted that very little attention was given to the vegetation patterns throughout the watershed at the time of nomination and that baseline data was not available. Since then, some data on vegetation in this region has been collected by the Government of Nunavut and mining companies operating within the region. However, given the lack of pre-2000 data, it is not possible to extrapolate any trends in vegetation communities at this time.

The Government of Nunavut published a report in 2006 culminating from the Kivalliq Habitat Mapping project (Government of Nunavut, 2006). Within the report, it is acknowledged that an understanding of the vegetative communities within the area will ultimately help wildlife managers in their assessment of the potential impacts of land use on wildlife through the modification or destruction of their habitat (e.g., mining, water development projects, pipelines, road construction, chemical contamination, etc.). **Figures 10** and **11** show the Ecological Land Classification (ELC) maps for the Beverly Lake and Princess Mary Lake areas, both of which the Kangirjuap/Thelon River passes through. These images give an idea of the plant communities surrounding the

Kangirjuap/Thelon River within the Kivalliq Region. Within the Kivalliq Region of Nunavut, the Kangirjuap/Thelon River passes through two ecozones: the Kazan River Upland and the Back River Plain. The percentages of ELC classes in each of these areas are shown in the pie graphs in **Figures 12** and **13** (Government of Nunavut).

During engagement conducted as part of this report, Baker Lake residents and community stakeholders were asked about any observable changes in the types, amount or health of the plants near the Kangirjuap/Thelon River. A few mentioned the presence of dust from the road leading from Baker Lake to the Meadowbank Complex, while others noticed a greater overall abundance of plants. That noted, most indicated that they had not seen any observable changes to plants in the last 20 years.

In addition to the above, a catalogue of plant species observed through a multitude of studies between 1987 to 2009 within the Kiggavik Project Regional Study Area located adjacent to the Kangirjuap/Thelon River have been included in **Appendix A** (Beak Consultants Ltd., 1987; G.M. Wickware and Associates, 1990; Geomatics International Ltd., 1990; Geomatics International Ltd., 1991).



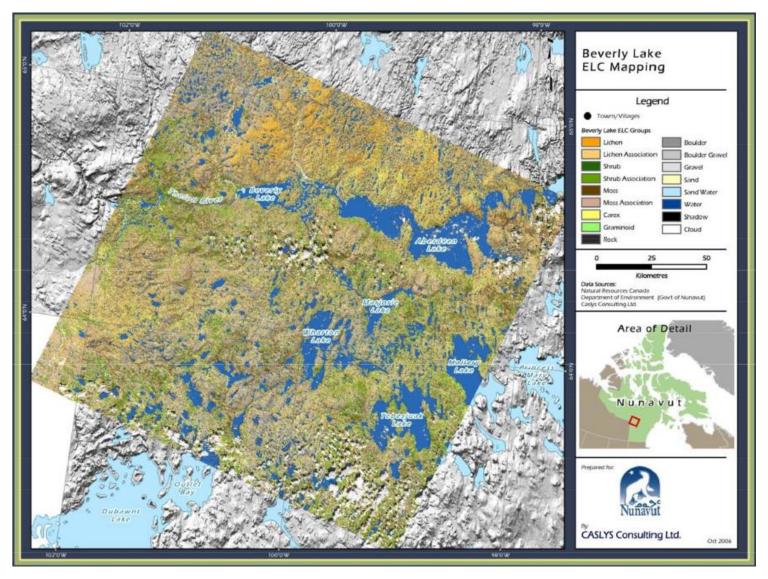


Figure 10: Beverly Lake ELC Mapping (Government of Nunavut, 2006)



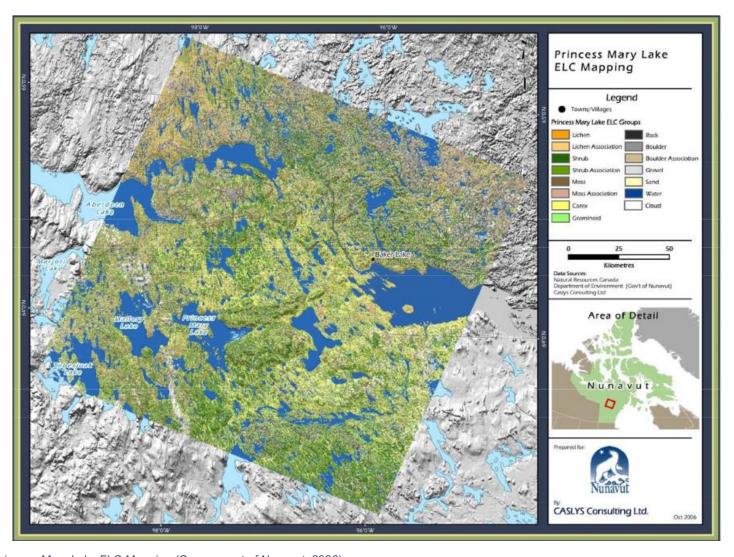


Figure 11: Princess Mary Lake ELC Mapping (Government of Nunavut, 2006)



Percentage of ELC Classes in the Back River Plain*

* The ELC mapping covers 43% of this ecoregion.

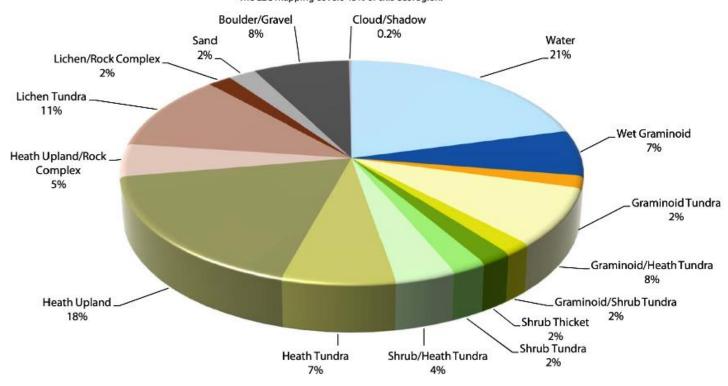


Figure 12: Percentage of ELC Classes in the Back River Plain (Government of Nunavut)



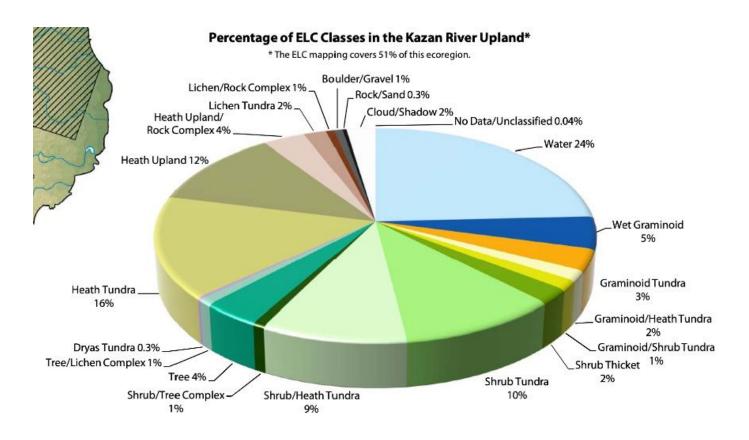


Figure 13: Percentage of ELC Classes in the Kazan River Upland (Government of Nunavut)

Rare Flora

This subtheme was not a nominated value for the Kangirjuap/Thelon River. That noted, there was some information collected as part of the Environmental Assessment for the Kiggavik Project. More specifically, of 315 plant species observed in the study area, some of which is proximal to

Kangirjuap River (shown in **Appendix A**), no species-at-risk were recorded, although it is possible some rare non-vascular species may be present. Not much is known about non-vascular plant distribution in the Arctic, and these species can be difficult to identify (Areva, 2014d). Once more data becomes available on vegetation surrounding the Kangirjuap/Thelon River, this value should be reconsidered for designation.



Theme VI: River Fauna

Natural Values Theme VI: River Fauna					
NATURAL, CULTURAL OR RECREATIONAL VALUE		DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE	
Significant Populations	Animal	Caribou – Caribou populations are large and healthy. No population estimate of Caribou populations Negative, unknown – Declining Barren-ground Caribou population (decline of nearly 50% since 1994 for the Qamanirjuaq subpopulation)	Climate change (i.e., increasing global temperatures, severe weather, ice storms, earlier spring flush), increases in mosquitoes and flies leading to harassment and reduced foraging, and development and industrial encroachment.	The Beverly/Ahiak and Qamanirjuaq subpopulations do not have a Total Allowable Harvest but have new sport-hunting restrictions that apply to non-Inuit: 175 hunting tags for the Qamanirjuaq subpopulation. 150 hunting tags for the Beverly and Ahiak subpopulations.	
		Muskox – Muskox populations increasing and expanding in the Thelon Wildlife Sanctuary. No estimated of Muskox populations Positive, unknown – Increasing muskoxen population estimates (n = 2,143 in 1999; n = 4,736 in 2010)	The Thelon Wildlife Sanctuary, quotas and other protection have been enacted since 1917.	The Nunavut Wildlife Management Board established a new management plan and set the Muskox Total Allowable Harvest of 182 for the Kivalliq Region in 2015. This is compared to the previous Total Allowable Harvest of 102.	



Natural Values Theme VI: River Fauna	1		
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
Rare Fauna	Grizzly bears - Reported to be increasing in the region. No population estimates. Positive, unknown - Likely increasing grizzly bear population (according to IQ and an increase from an average of 6 bears to 20 bears harvested annually between 2010 and	Unknown but may be related to climate change and a resulting change in vegetation.	No Total Allowable Harvesting (TAH) limits have been placed on grizzly bears.
	Wolverine – Populations considered "insignificant". No population estimates. Unknown – Wolverine population trends are unknown due to limited data (21 wolverines were found north of Aberdeen Lake over two years of sampling [21 wolverines in 2013 and 14 wolverines in 2014] with a density of 2.36 wolverines/1000 km² in 2013 and 1.66 wolverines /1000 km² in 2014). Peregrine Falcons – Removed from the endangered list. Anecdotal reports suggest	N/A Decreasing use of organochlorine pesticides.	N/A
	that populations have risen. Unknown – Considered a species of 'Special Concern' under SARA. Stable occupancy, decreasing productivity and unknown abundance for peregrine falcons in Rankin Inlet.		



Natural Values Theme VI: River Fauna						
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE			
	Short-eared owl – Not described in 2000 Kangirjuap/Thelon River CHRS Report.	N/A	N/A			
	Unknown – Considered 'Threatened' by COSEWIC, short-eared owl population and trends in the Kivalliq are not known.					

Significant Animal Populations

Animals observed near the Kangirjuap/Thelon River have been included in **Appendix B** (Speller, et al., 1979; Urangesellschaft Canada Ltd., 1981; Areva, 2014c).

Caribou

As of 2016, the Barren-ground population of Caribou, which includes the Beverly herd native to the region surrounding the Kangirjuap/Thelon River, have been designated as threatened by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC). This is because national populations have declined by over 50% since the 1990s. This actually meets the criteria for Endangered, but COSEWIC states that Threatened is the recommended status as overall the population does not appear to be facing imminent extinction at this time

(Government of Canada, 2016). Two of these herds are native to the Kivalliq Region: the Beverly/Ahiak¹¹ and Qamanirjuaq subpopulations. The most recent subpopulation estimates are shown in **Table 3**, and according to COSEWIC both populations are in decline.

Given the infrequent survey history and the two different interpretations of trends in abundance depending on how the Beverly and Ahiak subpopulations are defined, it is difficult to establish trends for either of these subpopulations. Regardless, when the two groups are considered together, there is an overall declining trend. According to the Government of Nunavut, the Qamanirjuaq subpopulation has experienced a 47% decline since its 1994 peak population (Government of Nunavut, 2015). A survey conducted by the Government of Nunavut in 2017 found the subpopulation had increased but was still part of an

¹¹ The Beverly and Ahiak subpopulations are included together when considering population estimates, as there are two interpretations of subpopulation characteristics and recent trends in their distribution and abundance.



overall declining trend (Government of Nunavut, 2018). This trend has been verified through surveys with Community Elders and hunters in Baker Lake. In September 2015, the BLHTO held a workshop to discuss Caribou Habitat with fourteen hunters and Elders. The focus of the conversation was in regard to water crossings and calving grounds, both of which are important to Inuit. One Elder noted "Water crossings must be protected for their heritage value, their value to Inuit hunting, and their ecological value." (Baker Lake Hunters and Trappers Organization, 2015). KIA also noted the importance of protecting water crossings and calving grounds in its 2015 submission to the Nunavut Planning Commission. KIA summarized their position stating, "Management of caribou must be predicated on Inuit Qaujimajatuqangit (IQ) and scientific data related to caribou ecology and known or assumed

vulnerability to disturbance, while acknowledging a balance between caribou protection and economic development opportunities." (Kivalliq Inuit Association, Poole, & Gunn, 2016).

Most recently, in engagement conducted for this report, Baker Lake Residents and community stakeholders echoed the observation of declining numbers of caribou, particularly in recent years, and changes to their migration routes making harvesting more challenging. Further, Inuit have noticed that some caribou are more easily scared, while others seem more "domesticated". Finally, a difference in taste/fat content has been observed by some hunters.

Table 3: Population estimates and trends for the Beverly/Ahiak and Qamanirjuag caribou populations (Government of Canada, 2016)

Subpopulation	1989-1999 estimate	Most recent estimates (Year)	Most recent trend
Beverly/Ahiak	N/A	195,529 (2014)	Declining
Qamanirjuaq	495,665 (1994)	264,661 (2014) 288,244 (2017)	Declining



"There were more caribou in 1968 than there are today."

"Caribou haven't been round for a while, and I'm wondering why."

"Not many caribou have come through Baker Lake this year."

"There are many people who will say caribou numbers are decreasing."

- Various Elders from Baker Lake (Areva, 2014b)

It is known among Elders that caribou populations move from time to time and estimates by the government are faulty because they do not take this into consideration (McDonald, 1997). According to a study published in Global Change Biology, caribou population decline is more rapid than it has been in the past (Vors, 2009). Factors that may be contributing to the decline include, climate change (i.e., increasing global temperatures, severe weather, ice storms, earlier spring flush), increases in mosquitoes and flies leading to harassment and reduced foraging, and development and industrial encroachment (Bergerud, 1984; Government of Nunavut, 1984; Government of Northwest Territories, 1987; Cameron, 2005; Vistnes, Nellemann, Jordhoy, & Strand, 2004; Vistnes & Nellemann, Impacts of human activity on reindeer and caribou: The matter of spatial and temporal scales., 2007; Vors, 2009; Struzik, 2010). Human development and industrial encroachment as a contributing factor have been restated in IQ and engagement data from the region (Areva, 2014b). Indeed, in engagement conducted as part of this report, observed changes have been attributed primarily to climate change, and

increased activity in the area associated with exploration and mining.

The BLHTO has reported that daily traffic on Meadowbank's All Weather Access Road is altering the caribou's pattern of migration. There are also concerns that the dust from the road, especially during summer, may have an impact on the caribou's health, as they are liable to consume the dust (Areva, 2014b).

Due to the controversy of placing quotas on caribou and its impact on food sovereignty, the Beverly/Ahiak and Qamanirjuaq subpopulations do not have a Total Allowable Harvest but have new sport-hunting restrictions that apply to **non-Inuit** (Government of Nunavut, 2018):

- 175 hunting tags for the Qamanirjuag subpopulation.
- 150 hunting tags for the Beverly and Ahiak subpopulations.



Muskox

In 1999 and 2000, surveys conducted by the Government of Nunavut in the central Kivalliq Region estimated a population density of 0.043 muskox per km² (Government of Nunavut, 2001). This was considered low relative to densities observed in the Kitikmeot Region (0.105 to 0.110 muskox per km²). Since the 2000 Kangirjuap/Thelon River CHRS Report, muskox populations have continued to increase. This has been reflected both by surveys and observations by residents in the Kivalliq Region and echoed in engagement done as part of this report. Kivalliq Region hunters have reported increased observations of muskox closer to their communities (Government of Nunavut and Nunavut Tunngavik Inc., 2012). Residents from Baker Lake have suggested that the animals may have moved into the area from the Thelon Wildlife Sanctuary.

Another muskox survey was conducted in 2010 by the Government of Nunavut in the central Kivalliq Region, in the area

south of the Kangirjuap/Thelon (Government of Nunavut and Nunavut Tunngavik Inc., 2012). While population densities had decreased since the previous survey, the muskoxen had extended over a much larger range and the population was more spread out. Population estimates, however, had doubled since 1999 from 2,143 to 4,736 animals in 2010. It should be noted that both the 1999 and 2010 surveys were designed to evaluate muskox populations for the entire region despite being conducted in different areas.

In 2015, the Nunavut Wildlife Management Board (NWMB) established a new management plan and set a Total Allowable Harvest of 182 muskoxen for the Southern Mainland Kivalliq Group (Government of Nunavut, 2019). This is compared to the previous Total Allowable Harvest of 102 in the Kivalliq Region (The Rankin Inlet HTO, Nunavut Department of Environment, Nunavut Tunngavik Inc., 2012).



Rare Fauna

In this section, the focus on rare fauna has been limited to those which are either listed by SARA or COSEWIC as being at risk, as shown in **Table 4**.

Table 4: SARA and COSEWIC status of at risk species in the region surrounding the Kangirjuap/Thelon River

Scientific Name	Common Name	Status	SARA	COSEWIC
Ursus arctos	Grizzly bear	Resident	Special Concern	Special Concern
Gulo	Wolverine	Resident	Special Concern	Special Concern
Falco peregrinus	Peregrine falcon	Resident	Special Concern**	Not at risk
Asio flammeus	Short-eared owl	Summer Resident	Special Concern	Threated

^{**} On Schedule 1, but under consideration for a status change.

Grizzly Bear

The grizzly is an edge species in the region, as they are considered to be at the extreme edge of their range in the transition zone between the boreal forest and arctic tundra. However, according to Baker Lake residents, sightings of grizzly bears have been on the rise aligned with anecdotal reports elsewhere in the region (Nunatsiaq News, 2013). An increase in grizzly bear sightings was also reported by a number of Baker Lake residents who participated in interviews/surveys as part of this report.

"As children (during 1940s and 1950s), hunters only saw a grizzly bear occasionally. Grizzlies are now seen every summer and take cached meat. Six individual hunters saw grizzlies on the same day." – Baker Lake Elder (Areva, 2014b)



Unfortunately, there is limited baseline data on grizzly bear distribution and density within Nunavut due to the cost and challenge of surveying bears at low densities in remote areas. Further, territory-wide surveys have not been conducted and no reliable current or historic estimates of population size exist for grizzly bears in the Kivalliq. However, grizzly bear harvests in the Kivalliq have increased substantially since 2008, increasing from an average of 6 bears annually to 20 bears harvested annually between 2010 and 2019 (Government of Nunavut, 2021). Currently, there is no Total Allowable Harvest on the subsistence harvest of grizzly bears, presumably to allow hunters to help control the numbers.

Wolverine

Wolverine have been listed as a species of Special Concern by both COSEWIC and SARA. Limited demographic information is available for the wolverine because of their solitary nature and dispersal across the region. The presence of wolverine within the region has been confirmed with the Aboriginal Traditional Knowledge report specific for wolverine by COSEWIC in 2004 (Cardinal, 2004) and during IQ studies for the Kiggavik Project, but populations were confirmed to be low (Areva, 2014b) A small number of Baker Lake residents who completed interviews/surveys as part of this report indicated that wolverines have become more abundant in the area over the past 20 years.

Unfortunately, baseline data prior to 2000 is not available, and as such, determining trends is not possible. In 2013 and 2014, the Government of Nunavut, in collaboration with the BLHTO, conducted a wolverine DNA mark-recapture study in a 3,344

km² area north of Aberdeen Lake to help establish baseline populations. In total 21 wolverines were found in the area over two years of sampling (21 wolverines in 2013 and 14 wolverines in 2014) with a density of 2.36 wolverines/1000 km² (Standard Error = 0.34) in 2013 and 1.66 wolverines /1000 km² (Standard Error = 0.29) in 2014 (Government of Nunavut, 2016). Per carcass collection and harvest monitoring in Nunavut, 19, 38, and 47 wolverines were harvested in the Kivalliq Region in 2010-2013, respectively (Government of Nunavut, 2012). Many of these harvested animals were reported from Baker Lake.

Peregrine Falcon

The peregrine falcon is currently listed as Special Concern under Schedule 1 of the SARA and is under consideration for status change. In the late 1970's, the opinion was the peregrine falcon populations in the Canadian Arctic were suffering from the same decline observed elsewhere in Canada, likely due to organochlorine pesticides (Franke, et al., 2020). In the mid-1990's populations of peregrine falcons were recovering, as discussed in the 2000 Kangirjuap/Thelon River CHRS Report. The population increased from 20 to 29 territorial pairs from 1982 to the mid-1990's, and at this time, production rates were constant. A recent article discussing the status and trends of circumpolar peregrine falcon populations included



measurements of peregrine falcon occupancy¹² and productivity¹³ from 1982 to 2018 in Rankin Inlet. It was determined that peregrine falcon occupancy in the region was stable (neither increasing nor decreasing) but had decreasing productivity (Franke, et al., 2020). A similar trend can be observed when looking at 24 monitoring sites in the Arctic together; populations are generally stable, and it is reasonable to suggest that breeding populations at broader scales are

similar, given the patterns observed at these monitoring sites are spatially and temporally valid (Franke, et al., 2020).

Short-eared Owl

There is a dearth of information on short-eared owl populations in Nunavut (COSEWIC, 2008). As such, it is not possible to determine any trends at this time.

¹² Defined as the quotient of the count of occupied nesting territories and the count of known nesting territories that were fully surveyed in a given breeding season (i.e., two or more surveys).

¹³ Defined as the number of young that reach the minimum acceptable age for assessing success (80% of normal fledging age) and should be reported as the number of young produced per territorial pair, or per occupied territory in a particular year.



Cultural Values

Theme I: Resource Harvesting

Cultural Values Theme I: Resource Ha	Cultural Values Theme I: Resource Harvesting					
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE			
Fishing	Original value of the river for appreciating this cultural element has been unaffected by land use along the corridor.	There may be impacts from resource development in the Kivalliq, both on wildlife populations and a change in Inuit lifestyle. This impact is yet to be understood. Some elders have noted the quality of fish has	N/A			
	Unknown – The GN published data on fish consumption pre-2000 in 2004 but no data available for 2000-2020.	decreased in recent years (e.g., fish skin is too soft). Fish not typically observed in the Kangirjuap/Thelon River (i.e., pike) have been caught more often recently.				
Hunting and Trapping	Original value of the river for appreciating this cultural element has been unaffected by land use activities along the corridor.	There may be impacts from resource development in the Kivalliq, both on wildlife populations and a change in Inuit lifestyle. This impact is yet to be understood.	N/A			
	Unknown – Available data is unreliable/inconclusive to understand trends.					
Resource Gathering	<i>Unknown</i> – No data is available from 1989-1999 to establish trends.	N/A	N/A			
Water Extraction	This is not a designated value for the Thelon River but may be reconsidered as such. It is evident from recent IQ studies and from community engagement as part of this report that Inuit use freshwater from water bodies surrounding the Thelon and Kazan Rivers while hunting/travelling. Moreover, the Thelon and Kazan Rivers empty into Baker Lake, where it is presumed most of the drinking water comes from.	N/A	N/A			



Considering the accelerated resource development that has occurred within the Kivalliq Region and the impact this could have on the wildlife and Inuit lifestyle, patterns of hunting and fishing by Baker Lake residents were studied by the NWMB, as well as AEM and Areva. The 2000 Kangirjuap/Thelon River CHRS Report did not provide any statistics on Resource Harvesting. Using data collected by the NWMB prior to 2000 included in their 2004 Hunter Harvest Report, it is possible to fill this data gap. However, the subsequent studies conducted by AEM and Areva are not directly comparable with this baseline, as different survey methods were used and there was a much lower response rate, leading to lower reported harvests (Areva, 2014c). That noted, the BLHTO submissions to NIRB as part of the review of the environmental assessment for the Kiggavik Project were clear that impacts to harvesting were seen by Inuit to be an unacceptable risk.

In the engagement conducted as part of this report, access to harvesting and the relative availability/abundance of animals to harvest was one of the most commonly expressed priorities of Baker Lake residents and community stakeholders, and remains a primary concern associated with exploration and development of the extractive industries. As noted, many Inuit who were interviewed or completed interviews indicated a decrease in caribou where they have been traditionally harvested along the Thelon River, and a corresponding increase in muskoxen, most often attributed to climate changes as well as to increasing activity in the area.

Fishing

The NWMB collected fish harvesting data in Baker Lake for their 2004 Hunter Harvest Report. However, due to response bias and measurement issues, only the data from year one of the survey (i.e., 1996/1997) is a reliable estimate of actual harvesting rates in Baker Lake (Nunavut Wildlife Management Board, 2004).

As of 2008, fish are still acknowledged as one of the main food sources for Inuit in Baker Lake (Areva, 2014b). However, during the interviews conducted by Areva in 2008, there was a sentiment among elders of a decrease in quality of fish in the Kangirjuap/Thelon and Kazan Rivers and connected freshwater lakes. This could be impacting harvesting rates but since harvest data was not collected for fish, the impact is unknown. During the engagement conducted as part of this report, very few of the residents or community stakeholders indicated changes to the abundance or quality of fish, though it was suggested that some species (e.g., whitefish, trout) are getting bigger and/or more colourful, and that fish species that are not typically found in the Kangirjuap/Thelon River (i.e., pike) are being seen more often.

Table 5: Hunter Harvest Survey data from 2004 NWMB report.

Species	1996/1997
Arctic char	1,157
Lake trout	3,795
Arctic grayling	1,031
Whitefish	452
Burbot	0



"....There were quite a lot of fish, but I don't like the fish there anymore. I can make a hole through them just with my fingers now because they are really soft. They are alive, but too soft."

"...Today I hear that the fish are too soft and seem different."

(Areva, 2014b)

Hunting and Trapping

Historical Hunter Harvest Data from the Baker Lake Area is shown in Table 6. In 1978, IDS completed a study to identify potential effects of exploration activities in and around Baker Lake using the Northwest Territories (NWT) Fish and Wildlife Service Records (1970 to 1977) and interviews conducted with 43 randomly selected Baker Lake households. The estimated annual harvesting numbers are shown in Table 6. It should be noted that data accuracy reportedly varied widely between years the survey was issued since harvest declaration were made from memory at the time the licence was returned, and since many licences were either not returned or not included in records. The report also states that hunters may have deliberately underestimated their harvest fearing the potential for future quotas or other restrictions. The NWMB data applies to the previous CHRS reporting cycle (i.e., 1989-1999), however, response bias and measurement issues were experienced and only the data from year one of the survey (i.e., 1996/1997) is a reliable estimate of actual harvesting rates in Baker Lake (Nunavut Wildlife Management Board, 2004). Estimates for 2000-2020 are derived from Areva's Hunter Harvest Survey for their FEIS, in which the mining company projected annual harvesting rates from surveys with a presumed 10% of Baker Lake's hunting population (Areva, 2014c). Given this much smaller sample size and a likely bias experienced by Areva – the company may have been eager to demonstrate that hunting had not been impacted by mining in the region – these results should be interpreted with caution.

Based on their Hunter Harvest Study and the Areva Diet Survey, Areva stated their results indicated that traditional harvesting activities did not decline in Baker Lake over the previous decade, and the number of hunters remained stable. However, approximately 40% of residents surveyed felt as though they were consuming less country food in 2010 relative to 1995. As caribou is the main food source for many Inuit in the region, it is presumed this would include caribou harvests. As such, the results of Areva's study are dubious, and it remains to be known the overall trends and potential influence of resource development for hunting and trapping.



Table 6: Hunter Harvest Survey data 1978-2011

Species harvested	IDS (1978)	NWMB (1996- 1997)*	Areva Hunter Harvest Study (2007- 2013)**	Areva Diet Survey (2010- 2011)**
Caribou	4,100	2,856 (+/- 246)	5,000	5,020
Grizzly	N/A	1 (+/- 2)	N/A	N/A
Muskox	N/A	0	N/A	N/A
Wolverine	N/A	5 (+/- 4)	N/A	N/A
Wolf	N/A	72 (+/- 36)	N/A	N/A
Arctic Fox	N/A	314 (+/- 100)	N/A	N/A
Geese (all)	400	106 (+/- 39)	N/A	N/A
Canada goose	N/A	15 (+/- 12)	N/A	N/A
Ducks	N/A	N/A	N/A	N/A
Ptarmigan	2,800	26 (+/- 36)	N/A	N/A

^{*} Sampling error, displayed as 95% confidence interval of the annual estimate for each species

Resource Gathering

As data was limited, the 2000 Kangirjuap/Thelon River CHRS Report provided limited information on the frequency and types of resources surrounding the Kangirjuap/Thelon River that are collected by Inuit. Therefore, it is not possible to determine any trends in resource gathering.

An Areva Diet Study which contacted a total of 189 residents in 2009 and 2010 (20% of households, or 23% of the total adult population in Baker Lake) estimated that 40% of households engaged in plant collecting, although most households (87%) are likely not engaged regularly.

IQ studies conducted by Areva indicate that certain plant species have value to Inuit for food, medicine, shelter and other human uses. During focus group discussions, Elders noted that sweet plants were harvested for food such as blueberries (likely *Vaccinium uliginisum*), cloudberries (likely Rubus chamaemorus), Crowberry or 'black' berries (likely *Empetrum nigrum*) and mountain cranberry 'red' berries (likely *Vaccinium vitis-idaea*) were gathered in the past and are still used today.

Dried cloudberry leaves are used to make tea and roots of certain bushes were used to cure stomach aches. Edible purple flower possibly a saxifrage species, are consumed. Certain roots that are white and taste like carrots (Latin name unknown) are also consumed and a tundra moss (Latin name unknown) is boiled to make a hot beverage. However, Elders commented during focus groups that traditional cures were no longer used.

^{**}Average estimated harvest based on a presumed 10% response rate from hunters in Baker Lake. Interpret with caution.



"Sweet plants were harvested as candy. Cowberries, blueberries, and black and red berries were also gathered; and still are. Dried cloudberry leaves are used to make tea. Roots of certain bushes were used to cure stomach aches. Rabbit droppings, mixed with water, was taken for stomach aches. Berries would fix people who were not able to eat meat. After eating the berries, they could eat meat again. There was a moss that when ground up cured snow blindness, and breast milk mixed with ice would also work. When people's eyes were bothered with 'white stuff' a louse tied with a hair was put into the eyes to take the white stuff out. There were no special places for collecting plants. Plants were everywhere; but the area around Judge Sissons Lake was good for red berries..... None of these traditional cures are used now: "Why bother now that there is a nursing station". But, some people still use moss on the land when they forget to bring toilet paper with them."

- Elder from Baker Lake (Areva, 2014d)

IQ interviews did not identify locations for collecting plants; rather it was noted that plants were "everywhere". The area around Sissons Lake was noted to be particularly good for red berries. Plants are typically gathered by Elders from August to September.

In the engagement conducted as part of this report, residents and community stakeholders were asked to indicate any changes to the types, amount or health of plants near the Thelon River over the previous 20-year period. Relatively few reported observable changes, though some noted an increased general abundance of certain plants, with others producing smaller or fewer berries (e.g., cloudberries). These changes were attributed to climate change as well as increased activity in the area and associated impacts, such as dust from the road leading to the Meadowbank Complex.



Water Extraction

This is not a designated value for the Kangirjuap/Thelon River but may be reconsidered as such. It is evident from recent IQ studies and from community engagement as part of this report that Inuit use freshwater from water bodies surrounding the Kangirjuap/Thelon and Kazan Rivers while hunting/travelling. Nearly all the people who completed the interview/questionnaire

indicated that they do drink water from the Kangirjuap/Thelon River, though relatively few reported noticeable changes in water quality.

Moreover, the Kangirjuap/Thelon and Kazan Rivers empty into Baker Lake, where it is presumed most of the drinking water comes from.

Theme II: Water Transport

Cultural Values: Theme II: Water Trans	port		
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
River Navigation	No change - Traditional transport (canoes/kayaks) associated with life cycle activities (hunting fishing) and movement of people.	N/A	N/A
Onshore Services	Not a designated value.	N/A	N/A
Surface Bulk Transportation	Not a designated value.	N/A	N/A



Theme III: Riparian Settlement

Cultural Values Theme III: Riparian Se	ettlement		
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
Siting of Dwellings	No change – Shoreline seasonal camps associated with life cycle activities.	N/A	N/A
Community Adaptations to Rivers	Original value of the river for appreciating this cultural element has been unaffected by land use activities along the corridor; archaeological sites are still important both because of their family significance but also as areas of significant hunting activity. Unknown – Risk of degeneration of archaeological artifacts and cultural remains. Any impacts have not been confirmed.	Climate change and the degradation of permafrost.	N/A
River Crossings	Not a designated value.	N/A	N/A

Community Adaptation to Rivers

This was assigned as a designated value because of the archaeological evidence and sites of Indigenous communities, especially associated with key caribou crossing points. In the 2000 Kangirjuap/Thelon River CHRS Report this value had been unaffected and the archaeological sites were noted to be still important because of their family significance. Further, in engagement conducted as part of this report, it is clear that many Inuit in Baker Lake retain close family ties to areas along the Kangirjuap/Thelon River. During the Community Open House, residents pointed to areas on a map where their families and/or relatives lived prior to moving into the community, many

just one or two generations in the past. These areas, including but not limited to campsites, harvesting routes and gravesites, remain important cultural elements for Inuit.

However, heritage and special places in Nunavut such as these are being affected by permafrost degradation. The cold Arctic climate helps preserve organic material in the permafrost and changes threaten cultural remains and archaeological artifacts that were previously preserved. Ongoing freeze-thaw cycles promote the decay of artifacts such as sod houses – many of which hold their form because of permafrost – and other historical resources, such as sites relating to European exploration of the Arctic.



Theme IV: Hydroelectric Power Generation

Cultural Values			
Theme IV: Hydroelectric Power Generation			
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
Hydro-Electric Power - Direct-drive water power	Not a designated value.	N/A	N/A
Hydro-Electric Power Transmission Line	Not a designated value.	N/A	N/A

Hydro-Electric Power – Direct-Drive water power

According to a report released by AEM in 2016, AEM was working with the Government of Nunavut and other stakeholders on a proposal for hydroelectric power generation on the Kangirjuap/Thelon and Kazan Rivers. AEM acknowledged the 2016 Draft Nunavut Land Use Plan (DNLUP) prevented future development of any alternative energy projects on the Kangirjuap/Thelon and Kazan River watersheds but recommended this be reconsidered. According to AEM, Nunavut needs alternative energy sources to reduce costs to users, who currently rely on diesel fuel to supply electricity. Further, AEM states, hydroelectric power will enable Nunavummiut to do their part for reducing global carbon dioxide emissions to help reverse climate change (Agnico Eagle Mines Limited, 2016). Currently, run-of-river hydropower in the Kivalliq Region is being considered and has been included in the Draft 2021 Nunavut Land Use Plan (Nunavut Planning Commission, 2021).

Hydro-Electric Power Transmission Lines

The other major hydroelectric project that may have implications for the Kangirjuap/Thelon River is the Kivalliq Hydro-Fibre Link project, which proposes to build a 1,200 kilometer, 230kV transmission line and install fibreoptic cabling between Nunavut and Manitoba to deliver hydroelectricity to communities in the Kivallig region. This project is a partnership between the Kivalliq Inuit Association, Sakku Investments Corporation, Anbaric Development Partners and the Ontario Teachers' Pension Plan. In 2020, the Canada Infrastructure Bank (CIB) signed a Memorandum of Understanding to work with these groups to plan and develop the project. KIA then established an Inuit Owned Corporation, Nukik, to lead the work with CIB. In 2021, the Canadian Northern Economic Development Agency (CanNor) invested nearly \$3 million to continue feasibility work on the project. The project was also explicitly endorsed in the 2021 Federal Budget, with money pledged over a three-year period to support feasibility and planning. A Baseline Research program including fieldwork to gather information about wildlife biology, vegetation, aquatics,



geomorphology and permafrost conditions related to the Nunavut section of the corridor received a positive conformity decision from the Nunavut Planning Commission in May 2021 (Nunavut Planning Commission, 2021), and a screening decision from the Nunavut Impact Review Board recommending to the Minister of Norther Affairs that further review is not necessary pending approval of certain terms and conditions (Nunavut Impact Review Board, 2021).

The proposed route for the Kivalliq Hydro-Fibre Project looks to cross the Kangirjuap/Thelon River should the transmission lines extend to the Meadowbank Complex. However, to date most of the detailed data collection conducted as part of feasibility work only extend as far north as the Manitoba-Nunavut border, so relatively little is yet publicly known about the potential impacts to the river and more specifically to the corridor that has designated Heritage status. (Kivalliq Inuit Association, 2021) The progress of this project will be of significant interest to residents of Baker Lake, and to Nunavut Parks and Special Places division over the next 10 years. Studies and mitigation measures that are proposed for the Seal River – a Heritage River in Manitoba – may take place prior to those involving the Kangirjuap/Thelon River, and so may prove instructive to both the Government of Nunavut and to residents of Baker Lake.

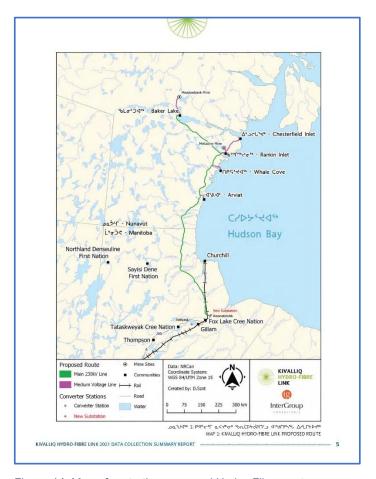


Figure 14: Map of route the proposed Hydro-Fibre route

Source:

https://static1.squarespace.com/static/5c3656965ffd209484a0285e/t/60904fd80729216c14fa62cf/1620070362055/KHFL+Fieldwork+Summary+APR20+LOW.pdfFL+Fieldwork+SummaryAPR20+LOW.pdf (squarespace.com)



Theme V: Culture and Recreation

Cultural Values Theme V: Culture and Recreation					
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE		
Spiritual and Symbolic Uses	No change – Original value of the river for appreciating this cultural element has been unaffected by land use activities along the corridor; the sites are still important because of their family significance for people living in Baker Lake.	N/A	N/A		
Artistic Expression	Stories in oral tradition. Positive, short term – The book "Discovering Eden", an account of more than three decades of exploring including trips on the Thelon River was authored by Alex Hall. The book "Beyond the Trees – A Journey Alon Across Canada's Arctic" was published and includes accounts of the author's 2017 journey along portions of the Kangirjuap/Thelon River.	N/A	N/A		

Artistic Expression

In 2003, renowned canoeist and guide Alex Hall published "Discovering Eden", an account of more than three decades of exploring the Barren Lands of the Northwest Territories and Nunavut, including several trips on the Kangirjuap/Thelon River. Before passing away in 2019, Hall was the owner and operator of Canoe Arctic, Inc., and specialized in taking people to the Thelon Wildlife Sanctuary. A mixture of adventure storytelling, activism and conservationism, Discovering Eden documents some of the cultural and environmental changes to the area around the Kangirjuap/Thelon River, including the real and potential impacts of resource development and harvesting in the region at the time of publication, as well as climate change.

Specifically, Hall describes a general decrease in air and water quality due to airborne pollutants from the south, as well as the northward expansion of several birds and mammal species associated with a general warming of the climate – this coincides with what was heard during the community engagement conducted for this report.

In addition, a book written by explorer and fellow of the Royal Canadian Geographic Society Adam Shoalts titled "Beyond the Trees – A Journey Alone Across Canada's Arctic" was published in October 2019. The book includes accounts of the author's 2017 journey along portions of the Kangirjuap/Thelon River.



Theme VI: Jurisdictional Use

Cultural Values Theme VI: Jurisdictional Use	e		
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
Exploration and Route Surveys	No change.	N/A	N/A
Military Uses	Not a designated value.	N/A	N/A
Boundary Delineation	Not a designated value.	N/A	N/A

Theme VII: Environmental Regulation

Cultural Values Theme VII: Environmental Regulation			
NATURAL, CULTURAL OR RECREATIONAL VALUE	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative Change, Immediate or Long-term)	REASON FOR CHANGE (e.g., Threat, Stressor, Management Action)	ACTIONS TAKEN IN RESPONSE
Early flood control structures	Not a designated value.	N/A	N/A
Pioneering improvements to water quality	Not a designated value.	N/A	N/A
Pioneering improvements to aquatic ecosystems	Not a designated value.	N/A	N/A
Pioneering access and use regulation	The role of the Thelon River in the establishment of the Thelon Wildlife	To fulfill	Updated
	Sanctuary was immense and the impact of the Sanctuary has been	requirements of	CHRS
	immense both in conservation terms and in its impact on the cultural	the Nunavut	Management
	traditions and survival of the Inuit and Dene people of the region.	Agreement.	Plan
	Positive, long-term - Establishment of the Umbrella Inuit Impact and		
	Benefit Agreement for Canadian Heritage Rivers in Nunavut.		



Pioneering access and use regulation

On July 9, 2019, in a ceremony in Kugluktuk, Nunavut, the Umbrella Inuit Impact and Benefit Agreement for Canadian Heritage Rivers in Nunavut was signed. This agreement fulfills an obligation in the Nunavut Agreement. It identifies roles, responsibilities, and processes to be followed by Inuit organizations (Nunavut Tunngavik Incorporated, Regional Inuit Associations), federal and territorial governments, and adjacent communities with respect to Heritage Rivers in Nunavut.

This IIBA supports Inuit as the primary stewards and beneficiaries of the Kangirjuap/Thelon River. For example, an Inuit Opportunities Fund is provided to support Inuit training and

support to establish, operate and maintain businesses in adjacent communities, especially those relating to Canadian Heritage River tourism goods and services.

Importantly, the existing designation document and management plan for the Canadian Heritage Rivers designated portion of the Kangirjuap/Thelon River was created before the Nunavut Agreement and no longer reflects the social and political context of Nunavut. In the 2019 annual CHRS report, it was noted that the existing management plan will need to be revised following processes described in the IIBA (Government of Nunavut, 2019).



Recreational Values

Theme I: Recreational Values

NATURAL, CULTURAL OR	DESCRIPTION OF CHANGE IN VALUE (e.g., Magnitude, Positive or Negative	REASON FOR CHANGE	ACTIONS
RECREATIONAL VALUE	Change, Immediate or Long-term)	(e.g., Threat, Stressor, Management Action)	TAKEN IN RESPONSE
Capability for outstanding	•Enjoyable canoeing	Management Action	N/A
recreation experiences	and kayaking opportunities;		
	•Remote location – strong sense of wilderness		
	•Excellent fishing		
	•Excellent wildlife viewing opportunities		
	•Enjoyable and accessible off river hiking		
	•Sufficient water flow for navigability		
	•Great diversity of landscape and scenic vistas		
	•Easy opportunity to appreciate historical use of the river corridor		
	Positive, long-term – Increased capability to host travellers due to the revitalization		
	of the Inuujaarvik Campground.		
Capable of supporting	No change - Supports non-consumptive uses; wilderness users tend to value low-	N/A	N/A
recreational use without	impact activities. Remoteness and access limits user numbers to relatively low		
loss of heritage values	levels		

Capability for outstanding recreation experiences

The Kangirjuap/Thelon River and adjacent area is used extensively by residents of Baker Lake for recreation purposes, often in combination with other traditional activities such as harvesting. In engagement conducted as part of this report, it is clear that these areas have personal, familial and cultural significance to Inuit, which includes access to recreation experiences.

The Kangirjuap/Thelon River continues to provide access to outstanding recreation experiences for the tourists that participate in canoe expeditions, typically originating in the Northwest Territories and often culminating in Baker Lake.

Travel Nunavut indicated that the total annual number of tourists is not large, due to the remoteness of the region and the difficulty and expense of accessing the river, which must be done via aircraft. Visitors typically register with the RCMP in



Yellowknife and may also inform the BLHTO in Baker Lake that they plan to be in the community as part of their trip. It was estimated that approximately 75% of tourists do this. It is also evident that the COVID-19 pandemic has impacted this type of tourism, as a result of travel restrictions that have been in place since 2020. That noted, there is a demand for tourism, and it was further suggested that easier access and more amenities may be necessary to attract more visitors.

To this end, during the summer of 2017, Nunavut Parks and Special Places coordinated the revitalization of Inuujaarvik Campground which was established as an action of the CHRS Kangirjuap/Thelon River Management Plan in the early 1990's for paddlers to use at the termination of their trip. The campground, located between the mouth of the Kangirjuap/Thelon River and the community of Baker Lake received a full overhaul, as it has experienced significant vandalism in recent years.



Section 3: Integrity Guidelines since Designation

Integrity guidelines were not established for the Kangirjuap/Thelon River as part of its CHRS designation, and as such, this section does not apply.



Section 4: Designation Document Recommendations and Current Status

The Management Plan—which serves as the Designation Document—for the Kangirjuap/Thelon River was published in 1990 by Northwest Territories Economic Development and Tourism. It identifies areas of significant natural heritage, recreational value and integrity on the river. It further outlines a strategy to pursue the establishment of territorial parks to further protect significant areas in consultation with Baker Lake.

This Management Plan was created prior to the establishment of the Nunavut Agreement; NPSP acknowledges that it does not

reflect the social and political context of Nunavut (Government of Nunavut, 2020). It was acknowledged that active implementation and monitoring under the Management Plan was foregone in favour of negotiating the IIBA, which under Article 9.4.2(b) of the Nunavut Agreement was to be done by 1998. Following the signing of the IIBA in 2019, the Government of Nunavut plans to work in partnership with NTI, KIA, and the community of Baker Lake to review and revise the Management Plan (Government of Nunavut, 2020).

Table 7: Designation document recommendations

RECOMMENDATION OR KEY ACTION	DEGREE of ACHIEVEMENT (Not yet Initiated, Initiated/Underway, Completed/ Addressed, On-going)	COMMENTS
Step 1: Workshops - planning stage with GN, KIA, and adjacent community to review background documents such as the 1990 Management Plan (Designation Document) to learn what is expected or long-term plan for the Kangirjuap/Thelon river and to develop a new designation document.	Not yet initiated	
Step 2: Newly updated CHR Designation Document for the Kangirjuap/Thelon River to reflect IIBA obligations.	Not yet initiated	



Section 5: Summary of Benefits and Costs since Designation

The CHRS lists the benefits of Heritage River status as providing opportunities to:

- foster cooperative river management that unites communities;
- celebrate and support the cultural connections of Indigenous Peoples with rivers;
- tell the stories of our nation, building sense of identity and pride;
- stimulate adventure travel and sustainable tourism;
- help Canadians connect to history, nature and cultural traditions;
- promote stewardship and citizen engagement;
- engage new Canadians and youth in river education, conservation, and recreation;
- encourage the protection of water resources to improve public health, well-being, and quality of life.

In the 2000 Kangirjuap/Thelon River CHRS Report, residents of Baker Lake expressed that Heritage River status had not fulfilled expectations in terms of promotion, education and economic spin-offs from tourism. This sentiment was echoed in the engagement conducted as part of this report. Baker Lake residents and community stakeholders generally indicated a lack of awareness as to what the benefits of Heritage River status are meant to be, that benefit delivery has not met expectations, and/or that the benefits to date have not been sufficient. However, that noted, there was a high level of awareness that the Kangirjuap/Thelon River is a Heritage River, and near unanimous agreement that Heritage Status is important and should be maintained.

Since the last decadal report in 2000 an Inuit Impact and Benefit Agreement (IIBA) for Canadian Heritage Rivers in Nunavut (CHR) was signed in 2019; an obligation under the Nunavut Agreement. Below is a summary table outlining the "Types of Benefits" as outlined in Appendix H of the PPOG for the CHRs in Nunavut.



TYPE OF BENEFIT	SUBTYPE	DESCRIPTION
ENVIRONMENTAL BENEFITS	Improved Water Quality	Since 2004, KIA has had a Memorandum of Understanding with Crown-Indigenous Relations and Northern Affairs Canada (CIRNAC) for water quality monitoring conducted as part of the Innu'tuti Cumulative Effects Monitoring Program. KIA has incorporated its IIBA obligations into this broader program and has worked to identify additional water sampling sites within the IIBA implementation area in addition to those which currently exist.
	Water Monitoring	CHR NUNAVUT IIBA signed in 2019 – Article 14 - funds provided to RIA to support Water Monitoring activities in adjacent community of Baker Lake.
	Watershed	2021 Draft Nunavut Land Use Plan KIA mentioned in 2016 that the land use plan should expand the Land Use Designation for the Kangirjuap/Thelon Heritage River to its entire watershed. As it currently stands the heritage river status for the Kangirjuap/Thelon Heritage River is a corridor with a 1km buffer on either side of the riverbanks.
CULTURAL BENEFITS	Cultural Camps	CHR NUNAVUT IIBA signed in 2019 – Article 8 - funds provided to RIA for cultural camps in support of Inuit heritage transmission to younger generations in adjacent community of Baker Lake with respect to the Kangirjuap/Thelon Heritage River.
	Inuit Place Names	CHR NUNAVUT IIBA signed in 2019 – Article 10 - KIA to identify gaps for place names that have already been gathered by Inuit



TYPE OF BENEFIT	SUBTYPE	DESCRIPTION
		Heritage Trust or other organizations including KIA to ensure the inventories have been completed.
RECREATIONAL BENEFITS	CHR Education And Recreation Activities For Youth	CHR NUNAVUT IIBA signed in 2019 – Article 8 - funds provided to KIA to administer an education and recreation fund for youth activities in the adjacent community of Baker Lake.
	Promote Tourism	CHRS Website – GIS Story Mapping Project an initiative launched in 2020 for all heritage rivers in Canada. For Kangirjuap/Thelon Heritage River – NP&SP - GN verified information with the adjacent community and KIA and submitted.
		CHRS also manage their own Facebook and Twitter pages to promote Heritage Rivers nationally.
		NP&SP have a webpage which promotes the Nunavut Heritage Rivers they manage.
	Promote Tourism	The overhaul of the Inuujaarvik Campground, managed by NP&SP in 2017 and in 2021 the addition of benches and picnic tables to add comfort to the site for all who visit the site.



IMPROVED KNOWLEDGE	Cultural Camps	CHR NUNAVUT IIBA signed in 2019 – Article 8 - funds provided to RIA for cultural camps in support of Inuit heritage transmission to younger generations in adjacent community of Baker Lake.
MONETARY BENEFITS	CHR NUNAVUT - IIBA	CHR NUNAVUT IIBA signed in 2019 - benefits to adjacent community of Baker Lake associated with Kangirjuap/Thelon heritage river, scholarships, cultural camps to name a few are some new benefits to the community.
	Wildlife Compensation	CHR NUNAVUT IIBA signed in 2019 – Article 5 - Polar Bears & Grizzly bears compensation will appropriately compensate Inuit for emergency, accidental or illegal kills of bears in CHRs or adjacent to CHRs and in the case for Kangirjuap/Thelon Heritage River the compensation will go to the BLHTO.
	Inuit Opportunities Fund	CHR NUNAVUT IIBA signed in 2019 – Article 13 - The Inuit Opportunities Fund administered by the KIA is a way for Baker Lake to: a) promote CHR-related economic initiatives: b) promote Inuit cultural and recreational activities which support Inuit and may attract visitors to CHRs and adjacent communities c) promote training related to a) and b) above.
STEWARDSHIP	CHR NUNAVUT - IIBA	CHR NUNAVUT IIBA signed in 2019 – a signed IIBA brings programs needed to help the adjacent community of Baker Lake access the Kangirjuap/Thelon heritage river and bring back the connection to the river and landscape.



STEWARDSHIP CON'T	Annual Community Clean-Up	The annual community clean-up in the adjacent community of Baker Lake, takes pride in doing a spring cleanup at various times; in the early spring to summer to collect garbage that is either on the frozen lake or along the shores or creeks that empty Baker Lake and in the community itself.
COMMUNITY ENGAGEMENT AND COLLABORATION	Consultation	CHR NUNAVUT IIBA signed in 2019 – Article 3 - ensures reasonable and culturally appropriate consultation techniques, which facilitate the sharing of views by unilingual or other Inuit. Interpretation and translation of relevant materials is to be made available regarding CHRs.
	Emergency Shelters	CHR NUNAVUT IIBA signed in 2019 – Article 8 – one emergency shelter is to be built on the lower reaches of the Kangirjuap/Thelon to increase safety and access for Inuit, Visitors, Government of Nunavut and Government of Canada employees and contractors. In 2020 held a workshop with Baker Lake Community Lands and Resource Committee (CLARC) to discuss possible locations and later verified by elders with local knowledge of the area. KIA is currently working to source materials and have them transported to the identified location, and to ensure that they meet the requirements to be insulated, heated, have washrooms and utilize solar panels.



COMMUNITY ENGAGEMENT AND COLLABORATION CON'T	Inuit Employment	CHR NUNAVUT IIBA signed in 2019 - Article 11 – when recruiting for indeterminate and term positions in Nunavut with CHR related duties, the Government of Nunavut and the Government of Canada must give preference to qualified Inuit. Coordinator, Heritage Rivers & Planning and Management position has since 2020 moved from Rankin Inlet to Baker Lake.
	CHR Commemoration	CHR NUNAVUT IIBA signed in 2019 – Article 15 – in an event a CHRS plaque must be replaced for any reason, the Government of Nunavut must review existing text in consolation with KIA, and if appropriate, prepare new text for the plaque. This is required as there are four official languages in Nunavut and hence the current plaque must but be replaced.
EDUCATION	Scholarships	CHR NUNAVUT IIBA signed in 2019 – Article 11 - scholarships or educational grants are available to Inuit who are in post-secondary programs related to conservation, natural or applied sciences, cultural and heritage, wildlife or environmental management, economic development, tourism, and hospitality among other areas related to CHRs or CHR management. These funds are made available to Inuit residents of Baker Lake as they are the associated community for Kangirjuap/Thelon Heritage River.



Summary Recommendations From Previous Decadal Report 2000:

With the signing of the IIBA some of the recommendations are fulfilled to an extent but leave room for expansion in the future.

Table 8: Summary of recommendations from previous report

RECOMMENDATION FROM 2000 Report	DESCRIPTION	OUTCOME
ACTIVITIES Develop facilities and programs which bring Inuit culture and visitors and	built to host visitors KIA to administer and have built on the lower reaches of the Kangirjuap/Thelon River with input from CLARC and elder the area.	
connection to the river.	Possible opportunities: Tourist lodge Guiding Tourist activities in the community	 IIBA - Inuit Opportunities Fund – Article 13 administered by the KIA is a way for Baker Lake to: a) promote CHR-related economic initiatives: b) promote Inuit cultural and recreational activities which support Inuit and may attract visitors to CHRs and adjacent communities c) promote training related to a) and b) above gives Inuit the opportunity to provide services.
MARKETING Highly linked to the above and an important part to be	Business concept developments and planning of new activities	Cultural Camps – Article 8 Allows Inuit both youth and elders to connect or reconnect with the environment of their ancestors.
successful.	Public awareness and education strategy	CHR EDUCATION and RECREATION ACTIVITIES for YOUTH - Article 8 - funds provided to KIA to administer an education and recreation fund for youth activities in the adjacent community of Baker Lake.



Protecting the Kangirjuap/Thelon River

Over the past 20 years, there have been discussions related to expanding the area of Heritage River designation to include the entire Kangirjuap/Thelon River watershed. This has not been actively pursued, however, due to ongoing land claim negotiations with other indigenous groups in the Northwest Territories and Manitoba. In respecting the negotiation process, the Government of Nunavut has chosen to avoid acting in haste in pursuing such an expansion, particularly as a vital stretch of the Kangirjuap/Thelon River—considered the "breadbasket" in terms of harvesting, is protected as part of the Thelon Wildlife Sanctuary.

During the engagement conducted as part of this report, it became apparent that there is a growing realization about the limits of Heritage River designation, particularly in terms of land use planning and associated protection of the marine and terrestrial environment. Whereas Heritage River designation is highly valued and considered important in celebrating, promoting and providing education with respect to the Kangirjuap/Thelon River, it does not provide any legal protection against the industrial activities that are seen as real and immediate threats to the natural, cultural and recreational values

of the area. This was tacitly acknowledged in the Management Plan back in 1990, as illustrated in commitments to pursuing territorial park status for certain designated sections of the Kangirjuap/Thelon River. Further, in the Keewatin Regional Land Use Plan, approved in 2000, the Nunavut Planning Commission determined that the Department of Sustainable Development's proposal to establish a territorial park along the Kangirjuap/Thelon River conformed to the principles of the plan (Nunavut Planning Commission, 2000). It is important to note that the large majority of the area of the Kangirjuap/Thelon River that has Heritage River status is currently designated in the 2021 Draft Nunavut Land Use Plan as Limited Use, meaning that certain activities such as oil and gas/mineral exploration and production, quarries and linear infrastructure will be prohibited (Nunavut Planning Commission, 2021).

Nunavut Parks has developed a clear process for establishing a territorial park in the Nunavut Settlement Area (Mirnguiqsirviit, 2006). Should the Government of Nunavut wish to pursue enhanced protection for the Kangirjuap/Thelon River beyond what is provided in the Thelon Wildlife Sanctuary and the commitments in the Draft Nunavut Land Use Plan, having Heritage River designation could be an asset in efforts to establish a territorial park.



Section 6: Overall Assessment

Overall Assessment

The designation as a Canadian Heritage River should

□ remain in place

 \square be reviewed by the board due to the following concerns:



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